

The Police and Crime Commissioner for Wiltshire

Unaudited Draft Group Statement of Accounts



2023/2024

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Narrative Report

The Police and Crime Commissioner for Wiltshire is required to publish an Annual Group Statement of Accounts. The Statement is presented in a format which complies with International Financial Reporting Standards (IFRS), the Code of Practice on Local Authority Accounting 2023/24 and the Accounts and Audit Regulations 2015.

The Statement of Accounts which follow disclose the 2023/24 financial results for the Police and Crime Commissioner for Wiltshire (PCC) and for the Group accounts as a whole (PCC and Chief Constable). Comparative figures for 2022/23 are also shown. The Chief Constable for Wiltshire Statement of Accounts is available separately.

The Statement of Accounts also reflect the local arrangements in place for Wiltshire Police and the guidance and regulations provided through the Police Reform and Social Responsibility Act 2011, the Financial Management Code of Practice for the Police Service 2019, Financial Regulations for the Police and Crime Commissioner for Wiltshire's Group and the scheme of delegation between the Police and Crime Commissioner and the Chief Constable.

The Office of the Police and Crime Commissioner for Wiltshire and the Chief Constable for Wiltshire Police.

The Police Reform and Social Responsibility Act 2011 sets out requirements for the Office of the Police and Crime Commissioner for Wiltshire (OPCC) and the Chief Constable for Wiltshire (CC) as two separate legal entities (corporations sole).

The Chief Constable is responsible for maintaining the King's peace and holds office under the Crown but is appointed by and accountable to the Police and Crime Commissioner for the delivery of efficient and effective policing through suitable management of available resources.

For accounting purposes the concept 'substance over form' requires that the economic substance of transactions and events must be recorded in the financial statements rather than just their legal form in order to present a true and fair view of the affairs of the entity. These accounts are produced in line with this concept and present the entity's financial position as set out in its financial regulations, scheme of delegations and other local arrangements.

The Chief Constable for Wiltshire has full operational control of Officers and staff with the exception of the OPCC staff and the related costs are disclosed in the Chief Constable's accounts and the Group Comprehensive Income and Expenditure Statement. This includes the Pensions costs.

The Police and Crime Commissioner has strategic control of all assets and liabilities and is responsible for establishing reserves and controlling all Cashflow. Due to this all balances or transactions recognised in the Group's Balance Sheet, Movement in Reserves Statement or Cashflow Statement are the responsibility of the Police and Crime Commissioner of Wiltshire. All income is recognised in the Comprehensive Income and Expenditure Statement of the Police and Crime Commissioner.

Although the Police and Crime Commissioner is responsible for all assets and liabilities, in order to comply with accounting and audit requirements, the pension liabilities are required to be disclosed in the Chief Constable's Balance Sheet. To recognise the fact that the Police and Crime Commissioner has ultimate responsibility for these long term liabilities there is a long term pension creditor in his Balance Sheet of equivalent value to the pension liability. To represent the Chief Constable's use of the PCC's assets, the CC

receives charges equivalent to the running costs and capital financing incurred by the PCC. This charge is recognised in the Comprehensive Income and Expenditure Statements.

Strategic Objectives & Performance

The Commissioner's Police and Crime Plan 2022-2025 set out the four key policing priorities for the next two years:

Priority 1 – A police service that meets the needs of its communities

- Increasing public confidence, trust and our policing engagement with communities
- Provide a quality of police service to all our communities
- Giving the Police the right tools for the job

Priority 2 – Reduce violence and serious harm

- Violence reduction and domestic abuse
- Violence Against Women and Girls
- Child abuse and Child Exploitation
- County Lines and Serious Organised Crime and exploitation

Priority 3 – Tackle crimes that matter most to local communities

- Anti-social Behaviour
- Road safety
- Rural crime and heritage crime
- Fraud, cyber crime and hate crime

Priority 4 – Improve the experience of victims and deliver justice

- Victim care and support
- Mental Health
- The criminal justice system
- Restorative Wiltshire
- Reduce re-offending

The Chief Constable is allocated a revenue budget and is responsible for operational planning to deliver these priorities.

The revenue budget consists of just over 80% staffing which, alongside reductions in funding and change in demand, leads to new challenges in the way policing needs to be delivered. Wiltshire Police has invested in new technology and remains focused on partnerships and collaborations that will bring costs down and improve effectiveness. Further details of joint operations are available in the notes to the accounts.

In response to the Commissioner's key policing priorities, the Chief Constable has set out a Strategic Plan for the force.

The plan focuses on delivery across five key areas:

- Serving our communities, keeping them safe and preventing crime
- Delivering high standards of crime investigation and service for victims
- Delivering an efficient, effective, affordable and sustainable police operating model, configured to meet demand
- To embed a culture of organisational learning and continuous improvement
- Attract, retain, develop and inspire our workforce, supported by high standards of leadership and professionalism.

Our delivery in these areas is underpinned by four key foundations – our people, our resources, our communities and our partnerships. Furthermore, these important foundations will also support our vision of

being a progressive and inclusive organisation, proud to deliver a consistently professional police service, built on trust, understanding and respect. This plan will be reviewed annually, in order to reflect the changing needs of our communities, increased demands and to take account of emerging issues and threats.

Events that Impact the 2023/24 Accounts:

Impacts of Inflation and High Interest Rates

The UK has experienced significant inflation rates over the past two years. The Consumer Prices Index (CPI) increased by 3.2% in the 12 months to March 2024, a decrease from the higher rates seen in the previous year. To combat this, the Bank of England raised interest rates multiple times, reaching 5.25% in August 2023 and maintaining this level through to March 2024.

The following narrative outlines how the organisation has managed these conditions, continued to deliver effective operational policing, and the impact on the PCC's finances.

Impact on Service Provision

During 2023/24, demand for policing remained largely stable. However, the cost-of-living crisis continued to affect the public's lifestyle and wellbeing, leading to an increase in burglaries and heightened concerns for vulnerable community members. Wiltshire Police has focused on safer public spaces, violence, and burglary as key operational priorities in support of local communities and the PCC's Police and Crime Plan.

Geo-political events, such as the heightened tensions in the Middle East, and the ongoing conflict in Ukraine as well as residual impacts from the COVID-19 pandemic, increased pressures on service delivery and funding. Difficulties in the procurement of essential equipment, such as vehicles, have eased slightly, and delays due to supply chain disruptions, are less pronounced.

The organisation continues to develop strategies around resourcing and recruitment to address a national shortage of skilled workers, and progress has been made in increasing the numbers of front line police officers.

These financial and operational strategies enabled Wiltshire Police to continue providing essential services despite economic challenges.

Impact on the Financials of the Police and Crime Commissioner

The increase in interest rates has provided a beneficial return on the PCC's investments of £1.453m (£2022/23: £0.694). However, the rate increases also lead to an increased cost of borrowing which impacts considerably on the PCC's Capital financing plans for the organisation. Subsequently an amount of £1.2m capital expenditure has been funded through internal borrowing. This has been utilised to delay external borrowing until interest rates have reduced from their current high levels.

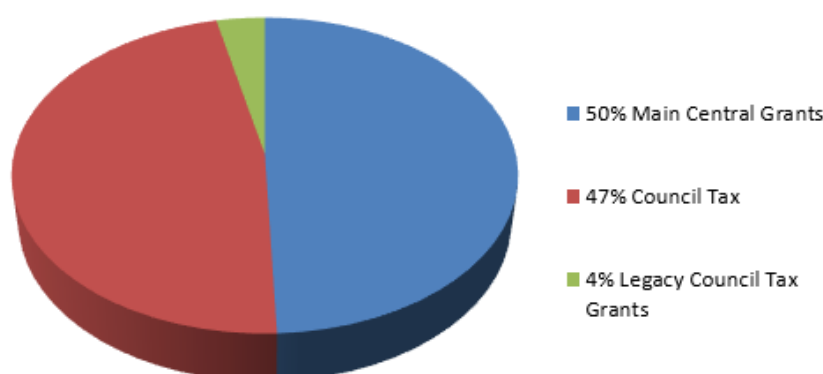
The increased interest rates and increased inflation have a number of impacts on the PCC's assets in their accounts. Revaluations are impacted where the market becomes more volatile and where items such as cost information are used in determining the value of depreciated replacement cost. Residual values are reviewed annually and take into account price changes and inflation. The Code of Practice sets out that Assets Held for Sale must qualify for recognition as a completed sale within a year from the date of classification. High interest rates and high cost of borrowing can discourage potential buyers and lead to uncertainty over whether the sale is highly probable.

Fair Value of Financial Instruments have decreased in year where discounting factors use the increased interest rates in calculation. The fair value of the PCC's outstanding PWLB borrowing at 31 March 2024 was £1.3m compared with a fair value of £1.4m at March 2023 for the same borrowing. The same impact applies to the PCC's PFI liabilities. In lay persons terms if we were to take out these loans today it would cost more, this valuation does not affect the Balance Sheet or Comprehensive Income and Expenditure Statement.

Judgements and estimations used in the PCC's accounts need to be carefully considered in relation to materiality and uncertainty where they may be affected by the higher inflation and interest rates. For example volatility of markets will have an impact on valuation assumptions such as discount rates linked to bond yields for pensions estimations. An increase in bond yields has resulted in a significant reduction in the present value of the Defined Benefit Obligation.

Funding

All funding is received into bank accounts maintained by the Police and Crime Commissioner for Wiltshire. General financing of £148.77m was received through Government Grants and Council Tax income for 2023/24 (2022/23: £140.317m):



Debt Position

The Capital Strategy for 2023/24 set out a need for borrowing to finance future Capital plans. There was no further borrowing taken out during 2023/24; for the next three years planned borrowing is £4.6m (24/25), £11.3m (25/26) and £21.0m (26/27) totalling a cumulative £36.9m. The intention is to borrow from the Public Works Loan Board (PWLB) at a fixed interest rate. Borrowing for the financial year 2023/24 will include an amount of £1.2m of internal financing which has been temporarily utilised to avoid external borrowing at the current higher interest rates. It is expected that this amount will be re-financed from external borrowing in the next financial year.

Future Finances

Medium-term strategic plans were reported to the Commissioners' Monitoring Board in January 2024. These identified a shortfall of £1.4m for 2024/25 and a likely £2.4m shortfall for 2025/26.

Summary of the 2023/24 Financial Year – Capital Expenditure

Capital expenditure in 2023/24 was £9.135m compared to an approved budget of £13.091m. Slippage of £1.620m is being carried forward to 2024/25, £0.873m of this slippage relates to the Estates strategy and £0.273m relates to IT projects. In 2023/24 the Police and Crime Commissioner's approved capital programme is funded from capital receipts, borrowing and Revenue Contributions to Capital Outlay.

Future Capital Expenditure

In 2024/25 the slippage of £1.620m will be spent along with other capital resources leading to a total original capital budget of £12.930m as of 1 April 2024. The largest spends within the capital plan relate to the Estates strategy and IT projects.

Financial Position

The Police and Crime Commissioner's total net revenue spend for 2023/24 was £148,475m (2022/23: £136.358m).

The net assets of the Police and Crime Commissioner at 31 March 2024 were a negative £921.670m (2022/23: negative £916.374m), this requires some explanation.

All pensions have to be accounted for in line with International Accounting Standard (IAS) 19 and in doing this the PCC's liabilities do considerably exceed the assets, this is not considered to be an issue for as long as the Police and Crime Commissioner's Group remains a going concern or any successor remains liable for the future pension costs. It is also worthwhile noting that with all Police Pension Schemes being unfunded (i.e. no assets are held to fund future costs) that this position will be reflected in all Police Group accounts.

The liability has decreased slightly in 2023/24. The actuaries, Hymans Robertson LLP, have valued both the Police Officers Pension Scheme and the Local Authority Pension Funds for Police Staff. The outcome is a decrease in Pension Scheme liabilities of £4.732m (2022/23: £0.507m).

The decrease in liabilities is in part made up the effect of restricting the pension fund surplus for the LGP scheme at year end of £20,659m. In line with IFRIC 14 the pension asset has been limited to the lower of the:

- the surplus in the defined benefit plan, and
- the asset ceiling.

In line with the guidance the value of the LGPS has been limited the asset ceiling. More details can be found in the Pension note (Note 29).

If the Pensions IAS 19 had not been implemented, the net assets of the Police and Crime Commissioner would stand at £50.048m as at 31 March 2024 (2022/23: £60.075m):

2022/23 £000	Financial Position as at 31 March 2024	2023/24 £000
61,874	Buildings, Vehicles, IT and Equipment Assets owned	61,016
35,713	Cash at Bank, Investments and money due from customers	27,284
97,587	Total Assets	88,300
-18,653	Amounts due to be paid out in the next year	-20,388
-1,767	Long Term Borrowings	-1,719
-17,092	Amount due to be paid out for PFIs over the next 20 years	-16,146
-37,512	Total Liabilities	-38,253
60,075	Total Net Assets	50,048

The General Reserve balance at 31 March 2024 is £3.875m (2022/23: £3.650m); this may be used to finance any unforeseen significant costs in future years.

Summary of the Police and Crime Commissioner's Group Revenue Expenditure 2023/24

Actual 2022/23 £m		Actual 2023/24 £m
75.664	General Government Grants	78.629
64.653	Income received from the Collection Fund	70.141
22.891	Home Office Top-up Grant	21.975
163.208	Income from Government Grant and Local Taxpayers	170.745
-165.222	Net Cost of Services	-156.651
	Adjustment for Notional Sums included above	
27.306	- Pensions (IAS 19)	-1.887
3.286	- Capital Financing	2.604
-0.127	- Employee Benefits Accrual (IAS 19)	0.892
-0.878	- Minimum Revenue Provision	-0.890
-3.566	Net Contributions to Reserves	7.515
-22.891	Payment to Police Pension Fund to meet Deficit	-21.975
1.116		0.353
-1.003	Less Net Interest payable and similar charges	-0.060
0.113	Surplus/(Deficit) Transferred to/from the General Reserve	0.293

The table above summarises the Income and Expenditure and identifies any change in the general reserve. The recognised format of this statement does not allow an underspend or overspend to be clearly identified. The provisional revenue outturn reported to the Police and Crime Commissioner in May 2024 identifies a net underspend of £0.293m in the accounts (2022/23: Underspend of £3.960m). The table below shows the underspend and how it relates to the surplus transferred to the general reserve.

2022/23 £m	Description	2023/24 £m
165.222	Net Cost of Services	156,651
-27.306	Notional Sums Adjustment – Pensions (IAS 19)	1,887
-3.286	Notional Sums Adjustment – Capital Financing	-2.604
0.127	Notional Sums Adjustment – Employee Benefits (IAS 19)	-0.892
0.878	Notional Sums Adjustment – MRP	0.890
1.003	Add Net Interest payable in 2023/24	0.060
3.566	Add Contributions to earmarked reserves	-7.515
-3.960	Less actual underspend	-0.293
	Less Council Tax support towards future years	
0.113	Add General Reserve transfer	0.293
136.357	Revised Cost of Service	148.475
140.317	Approved Budget	148.769
3.960	Underspend	0.293
-2.114	Less Funds Transferred to Capital Development Reserve	
-1.733	Less Transfers to Other Funds	
0.113	Surplus/(Deficit) Transferred to/from the General Reserve	0.293

The main features of the accounts are:

- **The Annual Governance Statement** – gives an assessment of internal control procedures.

- **The Statement of Accounting Policies** – explains the basis of the figures in the accounts.
- **The Comprehensive Income and Expenditure Statement** – summarises the income and expenditure on Police services and brings together all the recognised gains and losses of the Police and Crime Commissioner's Group accounts in the year.
- **The Movement in Reserves Statement** – shows the movement in the year on the different reserves held by the Police and Crime Commissioner, analysed into 'usable' (can be applied to fund expenditure) and 'unusable' reserves.
- **The Balance Sheet** – sets out the financial position of the Police and Crime Commissioner and the Group at 31 March 2024.
- **The Cash Flow Statement** – consolidates the total movement of the Police and Crime Commissioner's funds.
- **The Police Pensions Fund Account** – summarises Pensions movements for the year

Statement of Responsibilities for the Statement of Accounts

The Police and Crime Commissioner is required:

- To make arrangements for the proper administration of its financial affairs and to ensure that one of its officers (Chief Finance Officer) has the responsibility for the administration of those affairs.
- To manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- To approve the Statement of Accounts.

I confirm that these accounts have my approval

P Wilkinson, Police and Crime Commissioner for Wiltshire

Date

The Chief Finance Officer

The Chief Finance Officer is responsible for the preparation of the Statement of Accounts for the Police and Crime Commissioner for Wiltshire's Group in accordance with proper practice as set out in the CIPFA Code of Practice on Local Authority Accounting in the United Kingdom ("the Code of Practice").

In preparing the statement of accounts, the Chief Finance Officer has:

- Selected suitable accounting policies and applied them consistently;
- Made judgements and estimates that were reasonable and prudent;
- Complied with the Code.

The Chief Finance Officer has also:

- Ensured that proper accounting records were kept up-to-date;
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

I certify that I believe the Statement of Accounts presents a true and fair view of the financial position of the Police and Crime Commissioner for Wiltshire and the Group as at 31 March 2024 and its income and expenditure for the year ended 31 March 2024. Events that have occurred after the balance sheet date have been considered to the date of approval.

D Moran, Chief Finance Officer

Date:

For further information concerning any items contained in this Statement, please write to Chief Finance Officer, Police HQ, London Rd, Devizes, Wiltshire, SN10 2DN, or telephone (01380) 734023.

Joint Annual Governance Statement 2023-24

Police and Crime Commissioner for Wiltshire and Swindon and the Chief Constable of Wiltshire Police

This statement confirms the position as of 31 March 2024 for the two corporations sole, the Police and Crime Commissioner (PCC) and Chief Constable of Wiltshire Police, govern both jointly and separately.

CONTEXT

The principal statutory legal framework within which the corporations sole operate is:

- Police Reform and Social Responsibility Act 2011.
- Policing Protocol Order 2011.
- Financial Management Code of Practice for the Police (Home Office, 2018).
- Strategic Policing Requirement.
- Code of Ethics.
- Victims' Legislation.

The position as of 31 March 2024.

1. SCOPE OF RESPONSIBILITIES

The Police and Crime Commissioner (PCC) is responsible for the totality of policing in Wiltshire and Swindon. It is his duty to secure efficient and effective policing for Wiltshire and Swindon. The PCC is

responsible for ensuring that a police service is delivered in accordance with the law and proper standards. The PCC is also responsible for ensuring that public money is safeguarded and properly accounted for and used to provide services economically, efficiently, and effectively. The PCC is also responsible for ensuring that a sound system of internal control is maintained throughout the year and that arrangements are in place for the management of risk.

The PCC is elected locally and is required to hold the Chief Constable (CC) to account. The CC provides overall direction of police personnel and operational matters. The CC is responsible for delivering policing in line with the Police and Crime Plan. There is also a requirement on the CC to ensure that policing in Wiltshire occurs within the law and proper standards, ensuring appropriate safeguards are in place. The Financial Management Code of Practice for the Police Service states that the CC is responsible to the PCC for delivery of efficient and effective policing, management of resources and expenditure by the police force.

Whilst the CC is a separate corporate sole the corporate governance framework in place covers both organisations, this therefore is a joint statement with both parties responsible for maintaining good systems of control and risk management.

The PCC and CC have approved and adopted a code of corporate governance, which is consistent with the principles of the CIPFA 2016 Framework: Delivering Good Governance for Policing Bodies. This statement explains how the PCC has complied with the code and meets the requirements of regulation 4(2) of the Accounts and Audit Regulations 2003 as amended.

2. GOVERNANCE FRAMEWORK PRINCIPLES

The seven core principles adopted are those highlighted by the Good Governance Standard for Public Life (supported by the Nolan Principles of Public Life):

- a) Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law.
- b) Ensuring openness and comprehensive stakeholder engagement
- c) Defining outcomes in terms of sustainable economic, social, and environmental benefits
- d) Determining the interventions necessary to optimise the achievement of the intended outcomes.
- e) Developing the entity's capacity including the capability of its leadership and the individuals within it
- f) Managing risks and performance through robust internal control and strong public financial management
- g) Implementing good practices in transparency, reporting and audit to deliver effective accountability.

It is stated in the guidance that good governance means *doing what is right and doing it properly*. Effective governance reflects the culture of the organisation and requires a relentless leadership commitment to sustained delivery.

3. THE GOVERNANCE FRAMEWORK

The governance framework comprises the policies, systems, processes, culture, and values by which the Office of the PCC (OPCC) and Wiltshire Police operate. It includes the activities through which the PCC engages with and reports to the community. It enables the OPCC to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate, cost-effective services.

The internal control system is a significant part of the framework and is designed to identify, manage, and mitigate risks. It is both tactical and strategic and focuses on materiality and management of risks to the achievement of the PCC's Police and Crime Plan.

The Chief Constable (CC) is responsible to the PCC for the delivery of efficient and effective operational policing. The PCC holds the CC to account for the delivery of those functions and those of the persons under their direction and control. The PCC must be satisfied that the Force has appropriate robust management mechanisms in place, and that these effectively operate to deliver the required performance.

The Police and Crime Panel (a group of 11 councillors and 2 independent members) is required to review and scrutinise the work of the PCC. Their role includes assessing the performance of the PCC in delivering the Police and Crime Plan. The panel receive an annual report from the PCC reporting progress against the Police and Crime Plan which is published on the PCC's website.

Further independent assurance is provided by HMICFRS, who undertake regular reviews and inspections of the force's effectiveness, efficiency and legitimacy, an External Audit by an independent firm and a commissioned Internal Audit.

The principal areas that comprise the governance framework are:

- The Police and Crime Commissioner
- The Chief Constable
- The OPCC Executive Leadership Group
- The Chief Officer Group
- Transparent Decision Notices and log
- The Joint Independent Governance, Risk and Audit Committee (JIGRAC)
- The Police and Crime Panel
- The Scheme of Governance (incorporating Financial and Contract regulations)
- Performance Reporting
- Risk Management
- Professional Standards

4. REVIEW OF EFFECTIVENESS

The PCC conducts an annual review of the effectiveness of the governance framework. Assurance that the principles of good governance are in place is obtained by a review of each principle.

- a) Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law.

The PCC complies with the PCC code of conduct and has agreed to abide by the seven principles of Standards in Public Life, more commonly known as the Nolan Principles.

The CC has agreed to support and implement the National Code of Ethics which are the principles and standards of professional behaviour for policing in England and Wales. These principles are set by the College of Policing.

The OPCC Complaints Resolution Team and Force Professional Standards Department is an essential part of the Governance Framework facilitating whistle blowing via anonymous reporting and investigating complaints. The OPCC is responsible for recording complaints and actioning any immediate solutions that can resolve the complaint. Any complaints that require investigation or relate to officer or police staff conduct are referred to Professional Standards for investigation and appropriate action. If complaints are not satisfied by the action taken, there is a right of appeal to independent adjudicators in the OPCC. This process provides numerous independent control points throughout the police complaints by both the OPCC and Force.

The comprehensive Professional Standards intranet site provides information to our staff on all areas of standards, including standards of professional behaviour, complaints, etc. The Standards Campaign is part of the framework highlighting expectations and the code of ethics. Video messages are in place promoting the values and behaviours framework and that the focus on issues will normally be on learning rather than blame. An Ethics and Culture Board also exists which provides another control point.

The Values and Behaviours of our staff are seen as critical in delivering an ethical and people focused organisation. The ethical policing principles published under the National Code of Ethics (Courage, Respect and Empathy and Public Service) have been adopted by the force and OPCC leadership and are actively promoted. In line with this, both a register of interests and a gifts and hospitality register is maintained. An Anti-Corruption Unit (ACU) is also housed within the Professional Standard Department. A large proportion of the ACU's work involves protecting not only Wiltshire Police as an organisation, but also individual members of staff. It is vital that staff do not leave themselves open to corruption and blackmail.

The organisation employs both legal, human resources and financial professionals to ensure the rule of law is complied with and that the organisation meets its legal responsibilities.

- b) Ensuring openness and comprehensive stakeholder engagement

Both the OPCC and the force have active engagement with the communities they serve. As well as engaging through social media channels, the PCC and Chief Constable are publicly accessible, encourage

communities to interact with the organisations by email, telephone and at various in person events. The OPCC website also requests people to inform him of their views on open government consultations to ensure he is representing the community. The PCC continues to work with a locally commissioned Youth Commission to hear the views of people aged 14-25 living in Wiltshire. Each year they produce a report to the PCC identifying several priorities then suggesting improvements required.

Being open and transparent in engaging with communities and stakeholders is central to the role of PCC, in understanding needs and concerns. In November 2021, the PCC held a consultation exercise ('Your voice') to ensure that the Police and Crime Plan reflected what the public wanted. Annually the PCC updates this information during policing precept setting and the public's policing priorities. The PCC as a detailed engagement programme to continually assess the concerns of residents. During 2024-25 further work will be conducted to develop a new Police and Crime Plan, following PCC elections.

The OPCC has reviewed its statutory order and is compliance with transparency and publication of information on its website.

In January 2024, the PCC held a public consultation surrounding the precept decision titled 'Policing, Priorities and £s'. This involved a social media awareness campaign, community messaging and engagement with local communities at area boards and parish councils. This consultation received 2,610 with 68% of the respondents supported an increase of between £10 - £20 per household per year, this good engagement helped inform the 2022-24 Precept decision. The survey also asked where people would like to see more investment. Reduce offending, improve policing performance, and reduce anti-social behaviour were identified as areas of priority for respondents with the survey.

Independent Advisory Groups (IAGs) provide Wiltshire Police with an important and independent perspective on local and national issues surrounding policing activities. They constructively advise, scrutinise and challenge Wiltshire Police on its policies, procedures, and practises. Six local IAGs are aligned to Community Policing Team geographical boundaries and work closely with the local CPT Inspectors and Neighbourhood Teams. In addition to the six geographic IAGs, there is the Wiltshire Diverse Communities (WDC) IAG, which has brought together diverse community voices across the county. The WDC IAG membership holds meetings with the force which are attended by the Deputy Chief Constable, tactical and communication leads and members of the force's Equality, Diversity, and Inclusion department. It is independently chaired by members of the community not employed by the Police. During these sessions, rich conversations have been held with the WDC acting as a critical friend on any disparity of powers towards ethnic minorities and offering lived experiences and community concerns.

The quarterly Public Service Board (PSB) chaired by the Deputy Chief Constable, brings together all IAG Chairs to provide an overview of the delivery of policing services, recent activities, and key topics. During the Covid-19 pandemic, the PSB and IAGs moved to online forums where technology has enabled us to share and discuss content, however more recently this has returned to the physical space with a hybrid option available for members to also join the session online and contribute to discussions.

Key policing service delivery areas are discussed at the PSB on a rotating basis with force leads in these areas being present to address and respond to views, concerns, or queries from IAG members. Each IAG chair then takes these away for discussion with the local members, independent of the force's leadership, allowing them the freedom to provide further unfettered views and feedback.

Alongside this, key topics from themes and departments across the force are delivered to IAG members which may be of heightened interest or concern to members of the public at a local or national level at that time. These topics are presented in the form of departmental senior leadership presentations, tours of key operational areas of the force, and standalone themed sessions at Headquarters. Feedback on these is actively sought from IAGs, and shared back to the force, which in turn helps to advise and form policing practises.

The PCC is clear that protecting our communities is not just about the policing and criminal justice response after a crime is committed but addressing the underlying causes to prevent it from happening. As PCC he brings partners together to both improve policing and to target the wider issues that increase demand on policing. The PCC and other employed officers and staff play a leading role in a wide range of public bodies and partnerships that address issues such as safeguarding, vulnerability, mental health, substance misuse and housing and includes Wiltshire Criminal Justice Board, Community Safety Partnerships and Health and Wellbeing Boards. Further work is undertaken with other police forces and emergency service partners.

Internal stakeholder focus occurs for both the Force and OPCC through annual staff surveys. The new staff survey was collected in October 2023.

During the year, the new Chief Constable created a range of new activities, including monthly on-line interactive meetings, in person visits across the Force by the Chief Constable and all Chief Officers, various Leadership in person. These engagements help identify issues and viable solutions. The new Chief Constable has also started to produce fortnightly open letters to the PCC which shows openness to all stakeholders including the public.

c) Defining outcomes in terms of sustainable economic, social, and environmental benefits

In 2023 the PCCs objectives were set out in the Police and Crime Plan. The plan and progress against it are assessed through the Executive Leadership Group (ELG) meeting at which a 'key lines of enquiry' questions, key performance indicator dashboard and results of independent assurance visits are used. This function provides strengthened capabilities to enable the OPCC to more effectively support the PCC to scrutinise, challenge and support.

The PCC has continued to ensure that the Police and Crime Plan continues to be updated in line with community concerns. The current Police and Crime Plan remains relevant and has not been updated during 2023-24. The mission to make Wiltshire a safer place to live, work and visit, remains and there have been now changes to its objectives set. Four principles (engagement, trust, excel at the basics and serving the public) are the building blocks for delivery and set the OPCC's values. The OPCC demonstrates its delivery of parts of the Police and Crime Plan in the annual OPCC delivery plan. The Chief Constable's plans on a page sets out delivery of an effective and efficient police service and is aligned to delivery of the Police and Crime Plan. There has been positive and sustained improvement across a range of operational functions. Further work is required to develop and improve corporate services and embed and sustain operational improvement. The local requirements also need to be considered in line with new national standards being assessed and reviewed by HMICFRS.

In July 2022, HMICFRS published their PEEL report on Wiltshire Police. This reported very significant concerns regarding the performance of the Force. In response to this, the PCC and CC have made changes to how they oversee performance in 2023-24 with the enhanced ELGs mentioned earlier. The Chief Constable is taking personal leadership of monthly executive oversight meetings and deliver a wide range of interventions which is leading improvements. A wider range of legacy issues are being tackled, including changes in people, departments, policies, and processes.

The 2022-2025 Performance Strategy sets our approach to performance assessment. It ensures our ability to respond and adapt to the changing nature of crime and policing, whilst ensuring we remain outcome focused to deliver the best possible service to the communities of Wiltshire. It sets out the expectation at every level of the organisation and the tools, techniques, governance, and assurance that underpin performance management across the OPCC and Wiltshire Police. The Chief Constable has set operational priorities, they continue to be safer public spaces, violence, and burglary. This aligns with the PCC's Police and Crime Plan. The Performance framework has been evolved to ensure that these drivers and performance against the Police and Crime Plan continued to be closely scrutinised, challenged and supported.

Our business intelligence tool (Qlik Sense) provides self-service analysis data for the organisation and has significantly expanded the number of functions and content which is readily available to all staff. This access has supported the ability to have more tactical conversations about performance outcomes. Further work is on-going to ensure the data is used effectively by line managers.

The Force and OPCC review the same Force Performance information, and this is then shared publicly. This shows progress against performance measures related to the Police and Crime Plan, as well as comparisons and national position. Performance is reviewed monthly by the Forces Performance Board. Performance is reviewed by the OPCC where the PCC holds the Chief Constable to account. This occurs informally on specific issues between the OPCC and Force, as well as formally at Executive Leadership Group between the PCC and Chief Constable.

The Force Management Statement is produced each year. This looks at current and future demand and, with the risk register, helps the PCC and the CC decide on future investment areas. This information is a key consideration to the Medium-Term Financial Strategy (MTFS). The MTFS assesses the budget requirement and compares it against the estimated funding. The difference is the initial savings target. This is updated as

more information is received. The MTFs includes the reserves and capital financing strategy and assists in ensuring that the organisation is sustainable in the long term.

To deliver the Police and Crime Plan objectives the PCC acknowledges that there is a requirement to commission various service providers other than the police, to deliver the Police and Crime Plan. A Commissioning Strategy has been produced by the OPCC; this is due for refresh in 2023/24. The strategy sets out a commissioning framework and the principles the PCC will use to purchase these services and develop service provision. The OPCC has a performance framework across all its functions and service commissioning to assess effectiveness and efficiency.

The environmental impact of the OPCC and force has been considered and an Environmental Strategy with actions showing what steps will be required to deliver a 78% reduction in emissions by 2035, pathing the way to net zero emissions by 2050, has been produced. The strategy looks at waste, water, biodiversity as well as emissions. To assist the PCC has also invested in electric and hybrid vehicles. Telematics is now being implemented which is expected to assist in identifying poor driving, inefficient vehicles, etc.

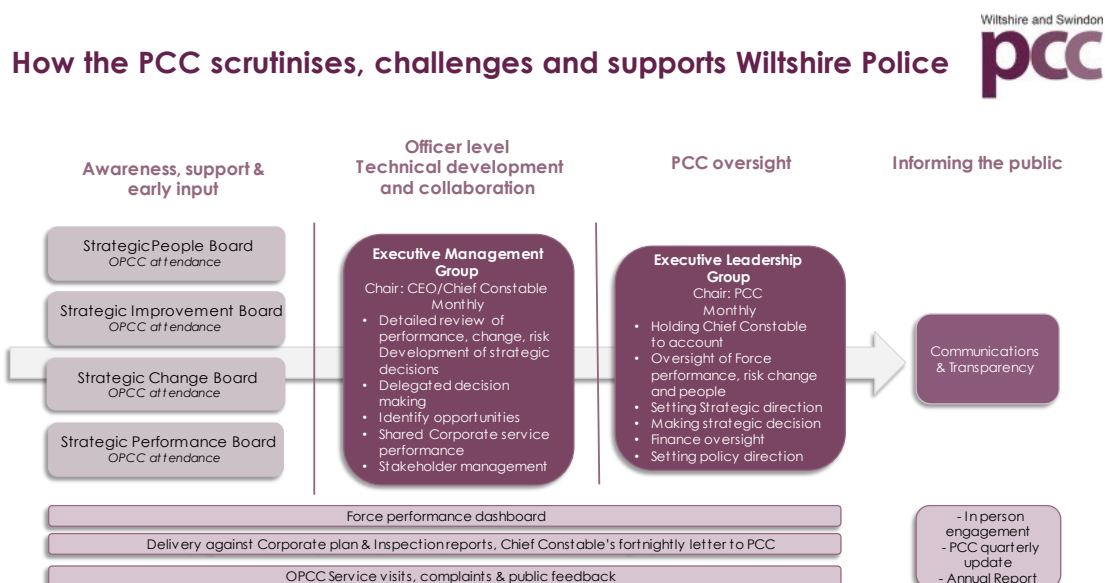
- d) Determining the interventions necessary to optimise the achievement of the intended outcomes.

The Force has focused its strategic governance and management structures. There are now four strategic boards for the organisation to manage these are, Performance Board (focused on the forces operational performance), Strategic Improvement Board (deliver of recommendations, operational improvement, learning, strategic risk management), Strategic Change Board (corporate services change and improvements to support and enhance operational capability) and Strategic People Board (people information, resources, and workforce planning).

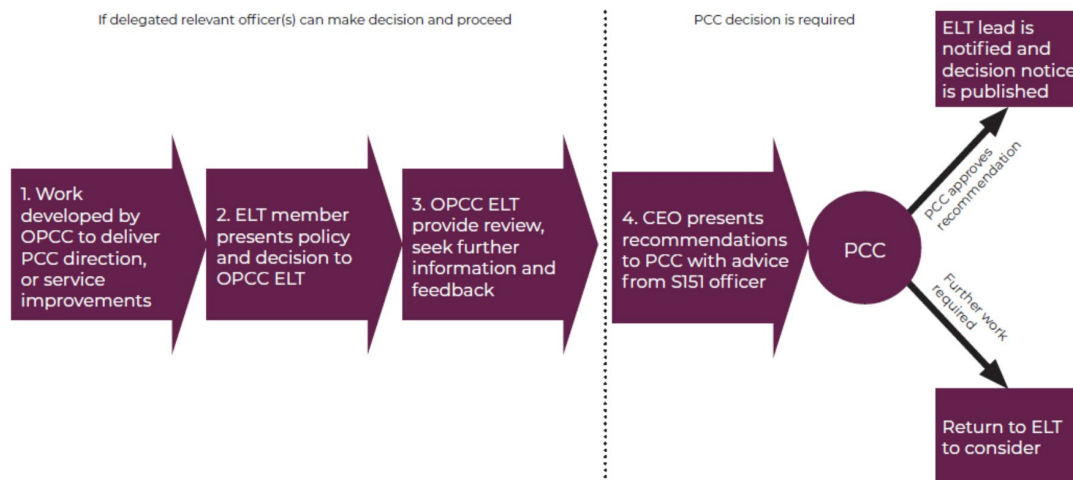
The OPCC attends all strategic boards as part of its oversight and preparation work to holding to account and briefing the PCC. Any arising issues, future planning or technical concerns discussed with OPCC and Force executives at Executive Management, to enable an effective Executive Leadership Group (ELG).

The OPCC oversight process continues to develop as Force management processes evolve. The OPCC continues to focus on Force performance, assessing service areas and overall corporate performance and management of risk. ELG is attended by the PCC, the PCC's Chief Executive, the CC, the Deputy Chief Constable, the Chief of Corporate Services and, as required, the Assistant Chief Constables, Director of People, Head of Legal Services and both Heads of Communication and the Chief Finance Officer of both organisations. Other officers are invited to attend, as necessary.

The PCC also receives a weekly operational update from the CC and CEO teams from their respective organisations. The need for Key Lines of inquiry has reduced as the Forces maturity develops, this allows more strategic discussions and holding to account at ELG.



Capital and unplanned revenue spending is now approved by the PCC in various meetings, these must involve input by the Chief Executive and the OPCC CFO. To provide transparency all decisions are logged with decision notices published for significant decisions on the OPCC website. The decision tree is outlined below.



Risk registers are produced by the OPCC and Force to assist in prioritising and managing the business. These registers are reported to the JIGRAC for discussion at each of their meetings. The OPCC risk register, and its content is managed at OPCC ELT to ensure mitigation is sufficient and effective.

This governance ensures that the Police and Crime plan delivery is closely monitored. Where necessary, additional focus is requested, or intervention proposed if outcomes are not being achieved. The Force cascades the requirements of the Police and Crime Plan through its 'Plan on a Page.' This allocates responsibility to Chief Officers and allows them further to break down the high-level objectives into smaller deliverables.

The OPCC produces and publishes an annual delivery plan. This details its delivery intentions to support the Police and Crime Plan and planned organisational improvements.

The PCC is required to produce an Annual Report. This reflects progress against the Police and Crime Plan, including Force, OPCC, partnership and community contributions

When investments are required to assist the delivery of outcomes, they are considered against the MTFs. The options available are reviewed and risk and benefits considered before decisions are made by the PCC, this will ensure best value is delivered.

- e) Developing the entity's capacity including the capability of its leadership and the individuals within it

The current People, Culture and Inclusion Strategy covering both the OPCC and Force is being refreshed following the arrival of a new Director of People. The current and future strategies will define our ambitions and a roadmap on how we will create a working environment where we attract, recruit, and develop our people. The strategy will also consider the diverse mix of our communities and seek to reflect this diversity within our own organisation.

This updated strategy will outline how we will respond to internal and external challenges. The development of this strategy will involve extensive consultation of internal and external stakeholders and partners.

A Leadership strategy is in place. Adopting the College of Policing's national Professional Profiles and adapting it to Wiltshire Police's structure, a 'Leadership Roadmap' has been produced. This will ensure that leadership opportunities are accessible to all employees, irrespective of rank. This will be further developed as the Force considers how to manage its talent processes, ensuring an equitable environment for all.

Oversight and governance of the People Strategy is through the Strategic People Board. This meets monthly and is chaired by a Chief Officer. The board is attended by officers from the OPCC and key strand leads.

- f) Managing risks and performance through robust internal control and strong public financial management

The Risk Management Strategy and Policy defines the framework requirements, appetite, and procedures. A published Practitioner's Guide confirms for managers the five-step approach to reduce vulnerability to risk. This is summarised as:

- Identify – the most significant risks that could affect the service
- Assess – agree ownership and response to the risk
- Respond – acting (if assessment deems that appropriate)
- Monitor and Review – observe and update risk score post action
- Report – using risk registers and reporting structures

As part of the Governance framework, a section on risk is included in each paper presented to the PCC for a decision.

The Scheme of Governance (incorporating Financial and Contract regulations) setting the framework for lawful expenditure, delegation and achieving value for money financial thresholds. A review of this has taken place in 2023. This has resulted in a disaggregation and updating of the 'Scheme of Governance' into four documents.

1. A Corporate Code of Practice
2. Scheme of Delegation (from the PCC and Chief Constable)
3. Financial Regulations
4. Contractual Regulations

This suite of documents constitutes the 'Scheme of Governance' and are in line with national guidance and financial regulations. These documents are published on the OPCC website.

The PCC and Chief Constable have the same individual filing their two respective a Chief Finance Officer positions; The respective role of each Chief Financial Officer is set out clearly in the Scheme of Delegation and this also sets out the mechanisms to prevent any potential conflict of interest arising from the same individual holding both roles. This is primarily resolved by the required involvement of the PCC's Chief Executive in decisions and financial governance oversight.

The PCC's financial management arrangements conform to all good governance requirements, including the CIPFA Statement on the role of the Chief Finance Officer in Local Government (2010) as set out in the Application Note to Delivering Good Governance in Local Government: Framework.

The practical implementation of the financial regulations is provided in the Internal Budget Book. This identifies the authority to spend and the responsibilities of a Budget Holder, as set by the Scheme of Governance documents. As well as setting out the framework of Budgetary Control, the Budget Book also advises staff on procurement, identifying the process to be followed for distinct types of goods and services. The Budget Book also helps to ensure all purchases are in line with the Police and Crime Plan and that Value for Money is achieved.

The biggest Corporate Risks are reviewed monthly at the Strategic Improvement Board. Understanding the risk and mitigation is discussed. The Force hold risks on a corporate system with updates requested monthly from owners, this ensures regular focus. The OPCC risk review occurs at their ELT.

The Internal Auditors (SWAP) publish their view on Internal Control. The overall opinion from SWAP is that of 'Reasonable Assurance.' In 2023-24, the Internal Auditors have not identified any significant corporate risks.

In 2023 an Annual Fraud report was produced and has been tabled at the Joint Independent Governance, Risk and Audit Committee (JIGRAC). The report looked to introduce best practice of assessing the possibility of risk based on certain factors. The assessment utilises information from the National Fraud Initiative, our local Counter Corruption Team and control work by Internal Audit. The conclusion was positive: *'Members can be assured that prevention and detection of fraud, along with promoting exacting standards of conduct, are given high priority within the OPCC's and the Force's operations. Both areas of work have not identified any concerns and gives a high level of assurance that fraud is low and reduced by the control environment.'*

- g) Implementing good practices in transparency, reporting and audit to deliver effective accountability.

In line with the promoted values the PCC and the CC are committed to being transparent. Both organisations' websites provide information on performance, pay and scrutiny.

The Joint Independent Governance, Risk and Audit Committee (JIGRAC) sits as a standalone committee. Its statement of purpose is to provide independent assurance on the adequacy of the corporate governance and risk management arrangements in place and the associated control environment, advising according to good governance principles and proper practices. This committee has 5 independent members and is attended by the PCC, Chief Constable, the Chief Executive, External Audit, Internal Audit, and the Chief Financial Officer of both organisations.

The Committee receives reports from both External Audit and Internal Audit. One of its key purposes is to ensure that management implement recommendations agreed with auditors holding management accountable. The committee also reviews both the PCC and the Chief Constables risk register, regularly calling for additional reports and presentations as the emerging governance and risk issues dictate.

The External Auditors are Grant Thornton. They were appointed after a national run procurement process. This process provides segregation between the auditors and the organisation they are auditing which is good practice. In recent years they have provided an unqualified audit opinion and assurance that the organisations had proper arrangements in place to secure economy, effectiveness, and efficiency in the use of the resources.

The PCC had a contract with the Southwest Audit Partnership (SWAP) to provide an internal audit service in 2023-24. 1 22/23 audit was completed, 7 23/24 audits were completed. 2 of these currently remain in progress and will be finished in 24/25. Out of the 7 completed Audits 4 have received 'Reasonable Assurance' ratings whilst 1 received 'Limited Assurance' opinions. This related to overtime authorisation system. The evaluation system is as follows.

- Substantial Assurance – A sound system of governance, risk management and control exist with internal controls operating effectively and being consistently applied to support the achievement of objectives in the area audit.
- Reasonable Assurance – There is sound systems of governance, risk management and control in place. Some issues, non-compliance or scope for improvements were identified which may put at risk the achievement of objectives in the area audit.
- Limited Assurance – Significant gaps, weaknesses or non-compliance were identified. Improvement is required to the system of governance, risk management and control to effectively manage risks to the achievement of objectives in the area audit
- No Assurance – Immediate action is required to address fundamental gaps, weaknesses or non-compliance identified. The system of governance, risk management and control are inadequate to effectively manage risks to the achievement of objectives in the area audit

As mentioned previously a summary report is provided annually for JIGRAC by the Internal Auditors. The report suggests an effective control environment with 'Reasonable Assurance' the outcome for 2023-24.

All five forces in the South West contract with SWAP for internal audit. This has been used to provide further assurance by aligning audits and agreeing for comparisons between forces to be reported on.

Both PCC and force websites refer to the annual inspection undertaken of the force by HMICFRS. The PEEL (police effectiveness, efficiency, and legitimacy) inspection is designed to give the public information about how local police forces are performing in several important areas, in a way that is comparable both across England and Wales, and year on year. The PEEL inspection occurred in early 2022, the report identified a significant number of areas of weakness that require urgent improvement. This has led to the force being placed in 'Engage.' Those forces with this classification report to the Policing Performance Oversight Group (PPOG) on a quarterly basis.

Wiltshire Police were put in engage status in June 2022 and means they are subject to additional external monitoring and support. This includes quarterly meetings with the Chief Constable, PCC and the Police Performance and Oversight Group PPOG (Senior Home Office officials, the Chief Inspector of HMICFRS, Chief Executive of the College of Policing).

At the April 2023 meeting of this group, they considered Wiltshire's Improvement Plan. A plan has been created to move out of 'Engage' and, the Chief Constable is clear that the Force's focus is on the delivery of good services to our communities in line with the Police and Crime Plan objectives.

Whilst not in 2023/24, Wiltshire Police have been removed from Engage status.

The PCC publishes an annual report which provides the PCCs assessment of how the Chief Constable has performed, progress against the priorities set out in the Police and Crime Plan and how policing and criminal justice services have performed.

5. SELF ASSESSMENT

In considering the evidence included in section 4 against the seven principles of good governance, the controls in many of the areas are considered appropriate, however, noting the HMICFRS PEEL report and concerns from the PCC regarding delivery, the overall opinion is of **requires improvement** (Some Internal controls are in place and operating effectively however improvement in an area is required)

6. SIGNIFICANT GOVERNANCE ISSUES

Significant improvements have been made across the force but there is some significant progress required to review, transform, and enhance delivery. The Chief Constable continues to strengthen the focus on delivery with people held accountable for delivering the Wiltshire Police Corporate plan and associated annual 'Plan on a Page' in 2023-24. Both the OPCC and Force have significantly overhauled their management and governance processes with clear and accountable delivery, performance, risk management and transformation. This continues to deliver Force and OPCC improvements and is evidenced and published through a range of mechanisms quarterly and annually.

There will be a new Police and Crime Plan in 2024/25. The current plan continues to be monitored as part of the OPCCs function and role quarterly to the Police and Crime Panel and through the annual report.

The OPCC produces an annual delivery plan which sets out it meets in responsibilities and delivers elements of the Police and Crime Plan.

Further work is being undertaken to ensure Community Safety Partnerships, as part of a national review are working effectively.

Signed

P Wilkinson
Police and Crime Commissioner

C Roper
Chief Constable

N Darwish
Chief Executive of the OPCC

David Moran
Chief Financial Officer of OPCC

David Moran
Chief Financial Officer of Wiltshire Police

Comprehensive Income and Expenditure Statement for the Police and Crime Commissioner for Wiltshire's Group 2023/24

This table includes both the Police and Crime Commissioner's and the Chief Constable's analysis.

2022/23 Net Expenditure £'000	See also Notes 6, 7 and 8	Gross Expenditure £'000	Income £'000	2023/24 Net Expenditure £'000
158,770	Police Services	171,007	-18,623	152,384
6,452	Police and Crime Commissioner	6,814	- 2,547	4,267
165,222	Net Cost of Police Services	177,821	-21,170	156,651
	<i>Other Operating Income & Expenditure:</i>			
201	Loss/(Gain) on disposal of Non-Current Assets			-27
-22,891	Home Office Top-up Grant Note 29			-21,975
	<i>Financing & Investment Income & Expenditure:</i>			
1,647	Interest Payable and Similar items Note 16			1,573
-644	Interest and investment income			-1,513
40,183	Net Pensions Interest Note 29			45,769
	<i>Taxation & Non-Specific Grant Income & Expenditure:</i>			
-45,652	Police Grant			-48,531
-30,012	Other General Government Grant			-30,097
-64,757	Precepts on Collection Funds			-69,913
-30	Other Tax and Non Specific Grant Income			353
43,267	(Surplus)/Deficit on the Provision of Services			32,290
-4,472	(Surplus)/Deficit on Revaluation of Assets Note 10, 11			-354
-546,858	Pension Re-measurement of the net defined benefit liability/(asset) Note 29			-26,640
-551,330	Other Comprehensive Income and Expenditure			-26,994
-508,063	Total Comprehensive Income and Expenditure			5,297

Comprehensive Income and Expenditure Statement for the Police and Crime Commissioner for Wiltshire 2023/24

This table only includes the Police and Crime Commissioner's analysis. The PCC has a net income in his direct accounts for the Net Cost of Services; the Chief Constable's costs of policing are then funded by an intra group transfer of funds.

2022/23 Net Expenditure £'000	See also Notes 6, 7 and 8	Gross Expenditure £'000	Income £'000	2023/24 Net Expenditure £'000
-14,192	Police Services		-18,623	-18,623
6,452	Police and Crime Commissioner	6,814	-2,547	4,267
-7,740	Net Cost of Police Services before intra group funding	6,814	-21,170	-14,356
172,962	Intra Group Funding for Chief Constable's Net Service Cost			171,007
165,222	Net Cost of Police Services			156,651
	<i>Other Operating Income & Expenditure:</i>			
201	Loss/(Gain) on disposal of Non-Current Assets			- 27
-22,891	Home Office Top-up Grant Note 29			- 21,975
	<i>Financing & Investment Income & Expenditure:</i>			
1,647	Interest Payable and Similar items Note 16			1,573
-644	Interest and investment income			- 1,513
40,183	Intra Group Funding (Net Pensions Interest) Note 29			45,769
	<i>Taxation & Non-Specific Grant Income & Expenditure:</i>			
-45,652	Police Grant			- 48,531
-30,012	Other General Government Grant			- 30,097
-64,757	Precepts on Collection Funds			- 69,913
-30	Other Tax and Non Specific Grant Income			353
-546,858	Intra Group Funding (Pensions re-measurement of the net defined benefit liability/(asset)) Note 29			-26,640
-503,591	(Surplus)/Deficit on the Provision of Services			5,651
-4,472	(Surplus)/Deficit on Revaluation of Assets Note 10, 11			- 354
-4,472	Other Comprehensive Income and Expenditure			- 354
-508,063	Total Comprehensive Income and Expenditure			5,297

Movement in Reserves Statement for the Police and Crime Commissioner for Wiltshire Group

	General Fund	Capital Receipts Reserve	Capital Grants Unapplied	Total Usable Reserves Note 15	Unusable Reserves Note 16	Total Reserves
	£'000	£'000	£000	£'000	£'000	£'000
Balance as at 31 March 2022 Brought Forward	15,819		493	16,312	-1,446,123	-1,429,811
Movement in reserves during 2022/23						
Total Comprehensive Income and Expenditure	-43,267			-43,267	551,330	508,063
Adjustments between accounting basis and funding basis under statute – Note 8	46,946		30	46,976	-46,976	
Increase/(Decrease) in 2022/23	3,678		30	3,707	504,354	508,063
Balance as at 31 March 2023 Carried Forward	19,497		523	20,019	-941,769	-921,748
Balance as at 31 March 2023 Brought Forward	19,497		523	20,019	-941,769	-921,748
Movement in reserves during 2023/24						
Total Comprehensive Income and Expenditure	-32,290			-32,290	26,994	-5,297
Adjustments between accounting basis and funding basis under statute – Note 8	25,068		-518	24,550	-24,550	
Increase/(Decrease) in 2023/24	-7,222		-518	-7,740	2,443	-5,297
Balance as at 31 March 2024 Carried Forward	12,274		5	12,279	-933,949	-921,670

Movement in Reserves Statement for the Police and Crime Commissioner for Wiltshire

	General Fund	Capital Receipts Reserve	Capital Grants Unapplied	Total Usable Reserves Note 15	Unusable Reserves Note 16	Total Reserves
	£'000	£'000	£000	£'000	£'000	£'000
Balance as at 31 March 2022 Brought Forward	15,819		493	16,312	-1,446,123	-1,429,811
Movement in reserves during 2022/23						
Total Comprehensive Income and Expenditure	508,968			508,968	4,472	513,440
Adjustments between accounting basis and funding basis under statute – Note 8	-505,289		30	-505,259	505,259	
Increase/(Decrease) in 2022/23	3,677		30	3,707	509,731	513,440
Balance as at 31 March 2023 Carried Forward	19,496		523	20,019	-936,392	-916,372
Balance as at 31 March 2023 Brought Forward	19,496		523	20,019	-936,392	-916,372
Movement in reserves during 2023/24						
Total Comprehensive Income and Expenditure	-5,651			-5,651	353	-5,297
Adjustments between accounting basis and funding basis under statute – Note 8	-1,572		-518	-2,090	2,090	
Increase/(Decrease) in 2023/24	-7,222		-518	-7,740	2,443	-5,297
Balance as at 31 March 2024 Carried Forward	12,274		5	12,279	-933,949	-921,670

Balance Sheet for the Police and Crime Commissioner for Wiltshire and the Group as at 31 March 2024

PCC				PCC's Group	
£'000	£'000			£'000	£'000
31-Mar-23	31-Mar-24			31-Mar-23	31-Mar-24
52,334	50,611	Property, Plant & Equipment	Note 10	52,334	50,611
1,058	1,118	Investment Property	Note 12	1,058	1,118
3,368	2,454	Intangibles	Note 13	3,368	2,454
3,094	1,302	Assets Under Construction		3,094	1,302
79		Long Term Debtors		79	
59,933	55,484	Total Long Term Assets		59,933	55,484
946	1,062	Inventories		946	1,062
15,808	20,726	Short Term Debtors	Note 19	15,808	20,726
14,000	5,000	Short Term Deposits (up to one year)		14,000	5,000
4,880	496	Cash & Cash Equivalents	Note 18	4,880	496
2,020	5,532	Assets Held For Sale (under 1 yr)	Note 14	2,020	5,532
37,654	32,816	Total Current Assets		37,654	32,816
-842	-946	Finance Lease Liability	Note 16	-842	-946
-3,067	-	Cash and Cash Equivalents		-3,067	-
-47	-48	Short Term Borrowings	Note 16	-47	-48
-13,763	-17,962	Short Term Creditors	Note 20	-13,763	-17,962
-934	-1,432	Provisions (under 1 yr)	Note 21	-934	-1,432
-18,653	-20,388	Total Current Liabilities		-18,653	-20,388
-17,092	-16,146	Finance Lease Liability	Note 16	-17,092	-16,146
-1,767	-1,719	Long Term Borrowing	Note 16	-1,767	-1,719
		Liability Related to Defined Benefit Pensions Scheme.	Note 29	-976,449	-971,717
-976,449	-971,717	Pension Intra Group Creditor	Note 29		
-995,308	-989,582	Total Long Term Liabilities		-995,308	-989,582
-916,374	-921,670	Total Net Assets		-916,374	-921,670
20,018	12,279	Usable Reserves	Note 22	20,018	12,279
-936,392	-933,949	Unusable Reserves	Note 23	-936,392	-933,949
-916,374	-921,670	Total Reserves		-916,374	-921,670

Cash Flow Statement for the Police and Crime Commissioner for Wiltshire and the Group 2023/24

2022/23 £000	See also note 18	2023/24 £000
	<u>Operating Activities</u>	
64,653	Taxation	70,141
45,652	Police Main Grant	48,531
30,012	Other General Government Grant	30,098
19,220	Cash Received for Goods and Services	16,464
694	Interest Received	1,453
160,231	Cash Inflows Generated from Operating Activities	166,687
-116,763	Cash Paid to and on behalf of Employees	-130,912
-31,492	Cash Paid for Goods and Services	-34,627
-1,647	Interest Paid	-1,573
-149,902	Cash Outflows from Operating Activities	-167,112
10,329	Net Cash Flows from Operating Activities	-425
	<u>Investing Activities</u>	
-4,264	Purchase of Non-Current Assets	-10,905
1,029	Proceeds from Sale of Non-Current Assets	533
-2,500	Purchase of short-term and long-term investments	9,000
30	Other Receipts from Investing Activities	170
-5,705	Net Cash Flows from Investing Activities	-1,202
	<u>Financing Activities</u>	
	Cash Receipt of Long Term Borrowings	
-45	Repayment of Long Term Borrowings	-48
-1,000	Cash Repayment of Short Term Borrowings	1
-831	Payments for the Reduction of Outstanding PFI Finance Liability	-842
1,876	Net Cash Flows from Financing Activities	311
2,748	Net increase or decrease in cash & cash equivalents	-1,317
-935	Cash & cash equivalents at the beginning of the reporting period	1,813
-1,813	Cash & cash equivalents at the end of the reporting period	497

Notes to accompany the Statements

- 1 Statement of Accounting Policies
- 2 Critical Judgements in Applying Accounting Policies
- 3 Accounting Standards issued that have not yet been adopted
- 4 Assumptions made about the future and other major sources of estimation uncertainty
- 5 Post Balance Sheet Events
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- 26 Remuneration of Staff
- 27 Related Parties
- 28 External Audit Fees
- 29 Pensions

1 Statement of Accounting Policies

1.1 General Principles

The general principles adopted in compiling the accounts of the Police and Crime Commissioner for Wiltshire and the Group are in accordance with the recommendations of The Chartered Institute of Public Finance and Accountancy (CIPFA). They accord with CIPFA's Code of Practice on Local Authority Accounting 2023/24, the Service Reporting Code of Practice 2023/24 and the Accounts and Audit Regulations 2015 and are based on the following hierarchy of standards:

- International Financial Reporting Standards (IFRSs) as adopted by the EU
- International Public Sector Accounting Standards (IPSASs)
- UK Generally Accepted Accounting Practice (GAAP) (Financial Reporting standards (FRSs), Statements of Standard Accounting Practice (SSAPs) and Urgent Issues Task Force (UITF) abstracts) as far as they are applicable. All are maintained on an historic cost basis. Any significant non-compliance is disclosed in the notes that follow.

These Accounting Policies also reflect the local arrangements in place for Wiltshire Police and the guidance and regulations provided through the Police Reform and Social Responsibility Act 2011, the Financial Management Code of Practice for the Police Service 2019, Financial Regulations for the Police and Crime Commissioner for Wiltshire's Group and the scheme of delegation between the Police and Crime Commissioner and the Chief Constable. In applying the accounting policies set out in this note, the PCC has had to make certain judgements about complex transactions or those involving uncertainty about future events. These critical judgements are set out in note 24.

1.2 Accruals of Income and Expenditure

The Police and Crime Commissioner's Group accounts are prepared on an accruals basis. Income and expenditure is inclusive of future obligations to pay cash for benefits already received by the Group and cash to be received in the future for benefits already provided by the Group.

Where actual amounts due are not known at the end of April, estimated amounts have been included in the accounts.

1.3 Accounting Principles

The 2023/24 accounts comply with accounting principles surrounding relevance, reliability, comparability and understandability. The accounts are also prepared on the basis that the organisation is a going concern.

1.4 Provisions

Provisions are made where an event has taken place that gives the authority an obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement when the authority has an obligation and are measured at the best estimate at the Balance Sheet date. Provisions are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

1.5 Employee Benefits

Benefits payable during employment

The Police and Crime Commissioner for Wiltshire's Group statements are required to account for employee benefits in the period that they are earned by employees.

The Group operates a flexi leave system and has a policy that allows employees to carry over a maximum of 5 days annual leave and 11 hours flexi leave. The flexi leave is run as a manual records system and collecting data is not cost effective; no flexi leave accrual is posted due to the immaterial value. Time off in Lieu (TOIL) and annual leave are recorded on an electronic system and an accrual is included in the accounts for the value as at 31 March 2024. The movement in the Net Cost of Services is reversed out in the Movement in Reserves Statement so as to avoid any impact on Council Tax.

Termination benefits

Redundancy payments allowed by the organisation are based upon actual weekly salary, calculated in the manner prescribed by legislation. The legislation also dictates that a maximum of 20 years service may be counted. Only completed years of service at the time of the redundancy will count. Within those parameters, the payments are calculated on the following basis:

For each year of service aged 18 to 21 - half a week's pay

For each year of service aged 22 to 40 - one week's pay

For each year of service aged 41 to 65 - one and a half week's pay

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the PCC to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the pensions reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

Post employment benefits

Pensions (Police Officers)

There are three police officer schemes: the Police Pension Scheme (PPS), the New Police Pension Scheme (NPPS) and the Police Pension Scheme 2015 (2015 Scheme). These are defined benefit unfunded schemes, meaning that there are no investment assets held, and actual pensions payments are met from revenue as they are eventually due.

For the purpose of the note to the accounts the officer schemes are reported as a single disclosure. The scheme changes have been taken into account in the Balance Sheet and Comprehensive Income and Expenditure Statement and in the note to the accounts.

Funding rules are in place which results in Police Forces paying 35.3% of Police pay as a pension fund contribution. Any variation, e.g. variation from pensions actually paid, over or under, is financed by an increased or reduced specific pensions grant. To this purpose a Pensions Fund Account has been created.

Pensions (Support Staff)

The pension scheme available for police staff is administered by Wiltshire Council on behalf of Local Authority employees in Wiltshire. The assets of the fund are held separately from those of the Council. The accounts of the Pension Fund are detailed in the Wiltshire Council Statement of Accounts.

The pension costs that are charged to the Police and Crime Commissioner's Group accounts in respect of its employees are the service cost identified by the actuarial valuation for the period. Further costs arise in respect of certain pensions paid to retired employees on an unfunded basis. Employer's pension contributions of 16.4% of pay were paid into the fund by the Group for the year 2023/24.

Changes to the Local Government Pension Scheme allow for members to take larger lump sum payments in return for a reduced annual pension. It is expected that this will reduce the liability of the Police and Crime Commissioner. However the actuary currently considers it impossible to estimate the number of members who may take this option and its effect on the finances of the Commissioner's Group. Based on the prudence accounting concept zero take up has been assumed, therefore, no reduction in liability is included in the balance sheet of the Police and Crime Commissioner's Group.

At the year end 31st March 2024 the LGP Scheme was valued at a net asset position of £20.659m. In line with COPLA guidance and IFRIC 14 this asset has been reduced to the lower of the net asset surplus and the asset ceiling. As the asset is not deemed to result in any future economic benefit by way of refunds or a reduction in contributions, the asset value has been reduced to £nil. More detail can be found in the Pensions Note (Note 29).

In accordance with CIPFA guidelines the Group's liability under IAS 19 for both Police Officer and Support Staff pensions are included within the CIES and the Balance Sheet.

1.6 Leases

Where a lease transfers substantially all the risks and rewards of ownership of an asset to the lessee it is classified as a finance lease. Leases that do not meet this definition are operating leases.

Operating lease rentals are charged direct to the Comprehensive Income and Expenditure Statement as a cost to the services benefitting from their use.

1.7 VAT

Value-Added Tax is separately accounted for in accordance with the Statement of Standard Accounting Practice (SSAP) 5 and is not included as income or expenditure except where it is not recoverable. The Police and Crime Commissioner is registered for Group VAT and oversees all VAT matters on behalf of the Police and Crime Commissioner and the Chief Constable.

1.8 Post Balance Sheet Events

Where a material post balance sheet event occurs there is a policy to identify that in the Police and Crime Commissioner's Group statement of accounts. Two types of events can be identified:

- those that provide evidence of conditions that existed at the end of the reporting period – the statement of accounts is adjusted to reflect such events
- those that are indicative of conditions that arose after the reporting period – the statement of accounts is not adjusted to reflect such events, but where such a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the statement of accounts.

1.9 Prior Period Adjustments – Changes in Accounting Policies and Errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for in the current period and do not give rise to a prior period adjustment.

Changes in accounting policies are made when required by proper accounting practices and the changes provide more reliable or relevant information about the PCC's financial position or performance. Where a change is made it is applied retrospectively by adjusting balances for the prior period as if the new policy had always been applied.

For 2023/24 there is no prior period adjustment to disclose.

1.10 Cash & Cash Equivalents

The Police and Crime Commissioner's Cash & Cash Equivalents are the net balance of the Short Term (up to three months) highly liquid deposits (£0.270m) and Bank Accounts (0.220m). Deposits are reported at market value. These do not result from financial relationships with any companies or organisations.

1.11 Contingent Assets & Liabilities

There is a policy to review annually for contingent assets & liabilities, they are not accrued but simply disclosed as a note to the accounts.

The organisation will disclose a contingent liability where an event has taken place that gives rise to a possible obligation depending on whether an uncertain future event occurs, or where a provision would otherwise be made but it is not probable that a use of resources will be required or the amount of the obligation cannot be measured reliably.

The organisation will disclose a contingent asset where an event has taken place that gives rise to a possible asset depending on whether an uncertain future event occurs.

1.12 Government Grants

Under IFRS, government grants are accounted for through the Comprehensive Income and Expenditure Statement when the conditions of the grant are met. Where grants are received but the conditions are not yet met they are carried in the Balance Sheet as a creditor (Government Grants Received in Advance), where the conditions are met but the grant has not yet been used it is posted to the Capital Grants Unapplied reserve.

1.13 Inventories and Long Term Contracts

All Stocks are checked at year-end and valued at the lower of actual cost or current replacement cost in accordance with the requirements of the Code of Practice and IPSAS 12. An average or standard cost is applied to calculate the cost.

Long term contracts are accounted for on the basis of value of work completed in year. Work in progress (WIP) on any uncompleted jobs, where the actual or estimated valuation of the job exceeds £5,000, is taken into the accounts at cost.

1.14 Investment Properties

There are three properties in the Police and Crime Commissioner's portfolio which are classified as investment properties under IFRS. These properties are not depreciated but are revalued at fair value on a yearly basis, where the highest and best use is considered from a market participants perspective. Gains or losses resulting from revaluations or disposal of these items are posted to Interest and Investment Income in the Comprehensive Income and Expenditure Statement and reversed out of the General Fund Balance in the Movement in Reserves Statement so as not to impact on Council Tax.

1.15 Reserves

The Police and Crime Commissioner has statutory power to maintain reserves, including the General Fund which is used to support revenue expenditure. Usable reserves are established for specific 'earmarked' purposes. Unusable reserves are also disclosed – these arise out of the interaction of legislation and proper accounting practice, they are not resource backed and cannot be used for any other purpose. All reserves are disclosed in the notes to accompany the statements.

1.16 General Fund

This is the main Fund of the Police and Crime Commissioner into which the precept, Government grants and other income, is paid and from which the cost of providing services is met. The balance on the Fund is the surplus of the Group's revenue income over its revenue expenditure.

1.17 Financial Instruments

The PCC's treasury risk management strategy focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to fund services. Risk management is carried out by a central treasury team, under policies approved by the PCC in the Annual Treasury Management Strategy. Through the strategy written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash are provided. Further details are disclosed in the notes.

1.18 Collection Fund

Wiltshire Council and Swindon Borough Council act as agents, collecting council tax on behalf of the major preceptors including the Police and Crime Commissioner for Wiltshire. The Councils are required by statute to maintain a 'collection fund' for the collection and distribution of amounts due and include any prepayments or payments outstanding in respect of council tax. The Police and Crime Commissioner is required to include his share of the Net surplus/deficit on the collection funds in the year end accounts to reflect that the amount of council tax collected could be less or more than predicted.

1.19 Joint Arrangements

Joint Arrangements are classified as either Joint Operations or Joint Ventures. Joint Operations are where activities are agreed through a shared control (usually through a shared board) and the parties have rights to the assets and obligations for the liabilities relating to the arrangement. Joint Ventures are where the parties have rights to the net assets of the arrangement. The Group does not participate in any joint ventures.

The Police and Crime Commissioner has entered into numerous collaborative arrangements with other police forces and local authorities. A materiality limit of £500k has been set by the Group and details of the joint operations where Wiltshire contributions exceed this level are disclosed in the notes to the accounts.

1.20 Property, Plant and Equipment and Other Assets

i. Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis in line with the relevant statute.

ii. Measurement

The Police and Crime Commissioner's assets are initially included in the Balance Sheet at cost (purchase price plus directly attributable costs of bringing the asset into service). Assets are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their current value at the year-end, but as a minimum every five years. This is in line with the code of practice and assets are valued as follows:

Wiltshire Police and Crime Commissioner's freehold and leasehold properties were valued on 31 March 2024 by an external valuer Andrew Shoubridge MSc MRICS Registered Valuer of BNP Paribas Real Estate Chartered Surveyors. The valuations were in accordance with the requirements of the RICS Valuation – Global Standards 2021 and International Financial Reporting Standards (IFRS)-based Code of Practice on Local Authority Accounting (the "Code") published by the Chartered Institute of Public Finance and Accountancy (CIPFA), the Financial Reporting Standard applicable for Local Authorities.

The valuation of each property was on the basis of Fair Value, subject to the following assumptions:

- Property, Plant and Equipment: that the property would be sold as part of the continuing business
- Investment Property: that the property would be sold subject to the existing leases without alteration or modification of the terms.

The valuer's opinion of fair value was primarily derived using:

- In the March 2022 valuation - comparable recent market transactions on arm's length terms. Subsequent valuations have been based on movement in appropriate indices.
- Depreciated replacement cost approach for Devizes HQ and the custody suites at Melksham and Swindon Gablecross, because the specialised nature of these elements means that there are no market transactions of this type of asset, except as part of the business or entity.

The PCC's vehicles and equipment are initially accounted for at cost and are depreciated over a period of 3 to 7 years dependant on the useful economic life of the asset.

iii. Impairment

The Police and Crime Commissioner's non-current assets are considered for impairment at the end of each year by Property Consultants. Any loss due to the clear consumption of economic benefits will be charged to the service revenue account and any accumulated revaluation gain held for the asset, up to the value of the loss, is then transferred from the Revaluation Reserve to the Capital Adjustment Account. Any loss not attributable to this will be written off against the gains held in the Revaluation Reserve for that asset, and the excess then charged to the service revenue account.

iv. Depreciation and Amortisation

Depreciation charges make up part of the asset rental charge to the service revenue accounts. Charges are based on the estimated useful life of the asset and are calculated in such a way as to give an equal charge to Revenue in each of the years the asset is used. Depreciation is charged on those assets which have a finite useful life. All assets are assessed for an appropriate property life by property professionals. Assets are depreciated on a straight-line basis.

Where an asset has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately.

Revaluation gains are also depreciated and the cost is transferred from the Revaluation Reserve to the Capital Adjustment account.

v. Disposals

Cash received from the sale of non-current assets in excess of £10,000 is classified as capital receipts and must be used for future capital investment purposes. When a property is sold the value of the asset is written out of the accounts. Gains or Losses on disposal are disclosed in the Comprehensive Income and Expenditure Statement and are reversed back out in the Movement in Reserves Statement so as not to impact on Council Tax. When the sale of an asset becomes probable, it is reclassified as an Asset Held for Sale for inclusion in the Balance Sheet. Depreciation is not charged on Assets Held for Sale.

vi. Deminimis Level for the purpose of Capital Accounting

Any assets of £10,000 or below are considered to be Deminimis. Where assets are grouped for accounting purposes this level will apply to the group as a whole. They are capitalised, funded from a revenue contribution, and immediately impaired as they do not add significant service potential. The effect of this treatment is immaterial to the accounts.

1.21 Private Finance Initiative (PFI)

PFI contracts are agreements to receive services, where the responsibility for making available the property, plant and equipment (PPE) needed to provide the services passes to the PFI contractor. Where ownership of the PFI assets pass to the Authority at the end of the contract, these assets are accounted for on the Authority's Balance Sheet as PPE. For more information please see Note 10.

1.22 Revenue from Contracts with Customers

IFRS 15 requires local authorities to recognise revenue in such a way that it represents the transfer of promised goods or services to the service recipient in an amount that reflects the consideration to which the authority expects to be entitled in exchange for those goods or services. It is more likely to impact authorities when income is recognised over time. The Police and Crime Commissioner's Group has no material items that would require additional disclosures under IFRS 15.

1.23 Intangible Assets

Expenditure on assets that do not have physical substance but are controlled by the PCC as a result of past events (eg software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the authority.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible, is intended to be completed and the PCC will be able to generate future economic benefits or deliver service potential from the asset.

Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase (research expenditure cannot be capitalised). Expenditure on the development of websites is not capitalised if the website is solely or primarily intended to promote or advertise services.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets can be determined by reference to an active market. In practice, no intangible asset held by the PCC meets this criterion, and they are therefore carried at amortised cost.

The depreciable amount of an intangible asset is amortised over its useful life to the relevant service lines in the Comprehensive Income and Expenditure Statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired – any losses recognised are posted to the relevant service lines in the Comprehensive Income and Expenditure Statement.

Any gain or loss arising on the disposal of an intangible asset is posted to the other operating expenditure line in the Comprehensive Income and Expenditure Statement. Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund balance. The gains and losses are reversed out of the General Fund balance in the Movement in Reserves Statement and posted to the capital adjustment account and (for any sale proceeds greater than £10,000) the capital receipts reserve.

2 Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in Note 1, the PCC has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements in the Statement of Accounts are as follows:

The Police and Crime Commissioner's Group has had to make judgements about the allocation of income and expenditure between the Police and Crime Commissioner and the Chief Constable. The basis adopted was arrived at after considering the Code of Practice in Local Authority Accounting and the Police Reform and Social Responsibility Act 2011. These arrangements are set out in the Narrative to the Accounts.

The pensions liability relating to PCC staff has been judged to be immaterial and therefore is not disclosed separately in the Single Entity Statement of Accounts. This judgement was made on the basis that the PCC has around 35 staff and no police officers when compared to the Chief Constable who has around 1,040 staff and 1,190 police officers. The local arrangements result in the pensions liability for the Group being disclosed on the Chief Constable's Balance Sheet with a Debtor for the funding to be provided by the PCC. The PCC's Balance Sheet discloses a Long Term Pensions Creditor of equivalent value to the Group's pension liability as he has ultimate responsibility for all Assets and Liabilities.

3 Accounting Standards Issued That Have Not Yet Been Adopted

For 2023/24 the following accounting standard changes have been issued but not yet adopted. The impact of these changes to the PCC is not likely to be material though they may increase the disclosure requirements for future years. Details of the disclosures required will be provided in the 2023/24 Code of Practice in Local Authority Accounting (COPLAA).

- IFRS 16 Leases issued in January 2016 (but only for those local authorities that have not decided to voluntarily implement IFRS 16 in the 2023/24 year).

- Classification of Liabilities as Current or Non-current (Amendments to IAS 1) issued in January 2020. The amendments:
 - specify that an entity's right to defer settlement must exist at the end of the reporting period
 - clarify that classification is unaffected by management's intentions or expectations about whether the entity will exercise its right to defer settlement
 - clarify how lending conditions affect classification, and
 - clarify requirements for classifying liabilities an entity will or may settle by issuing its own equity instruments.
- Lease Liability in a Sale and Leaseback (Amendments to IFRS 16) issued in September 2022. The amendments to IFRS 16 add subsequent measurement requirements for sale and leaseback transactions.
- Non-current Liabilities with Covenants (Amendments to IAS 1) issued in October 2022. The amendments improved the information an entity provides when its right to defer settlement of a liability for at least 12 months is subject to compliance with covenants.
- International Tax Reform: Pillar Two Model Rules (Amendments to IAS 12) issued in May 2023. Pillar Two applies to multinational groups with a minimum level of turnover. The amendments introduced:
 - a temporary exception to the requirements to recognise and disclose information about deferred tax assets and liabilities related to Pillar Two income taxes, and
 - targeted disclosure requirements for affected entities.
- Supplier Finance Arrangements (Amendments to IAS 7 and IFRS 7) issued in May 2023. The amendments require an entity to provide additional disclosures about its supplier finance arrangements. The IASB developed the new requirements to provide users of financial statements with information to enable them to:
 - assess how supplier finance arrangements affect an entity's liabilities and cash flows, and
 - understand the effect of supplier finance arrangements on an entity's exposure to liquidity risk and how the entity might be affected if the arrangements were no longer available to it.

4 Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions about the future or that are otherwise uncertain. Estimates are made based on historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

For 2023/24 the Balance Sheet contains items for which there is a significant risk of material adjustment in the forthcoming financial year;

The Pensions Liability

Estimation of the net liability to pay pensions is reliant on a number of complex judgements relating to the discount rate used, the rate of increase in salary, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the organisation with expert advice about the assumptions to be applied. Further information can be found in the pensions note.

Valuation of Land and Buildings

The PCC for Wiltshire has his land and buildings revalued on a five yearly basis. In the intervening years he requests a desktop valuation to ensure there is no material difference at the Balance Sheet date. The valuations are carried out by external experts from BNP Paribas actuaries and due to the size of numbers involved and sensitivity of this estimate to changes in key assumptions it is considered a significant estimate.

5 Post Balance Sheet Events

The PCC is required to disclose any post Balance Sheet events that have a significant impact on the accounts for the year. For 2023/24 there are no post balance sheet events.

6 Expenditure and Funding Analysis

The Expenditure and Funding Analysis shows the Police and Crime Commissioner's net expenditure funded from government grants and council tax in comparison with the net expenditure reported in the Comprehensive Income and Expenditure Statement for resources consumed or earned in accordance with generally accepted accounting practices. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

2023/24 Group Expenditure and Funding Analysis	Net Expenditure Chargeable to the General Fund Balances	Adjustments for Capital Purposes	Net change for the Pensions Adjustments	Other Differences	Adjustments between the Funding and Accounting Basis	Net Expenditure in the Comprehensive Income and Expenditure Statement
	2023/24 £'000	2023/24 £'000	2023/24 £'000	2023/24 £'000	2023/24 £'000	2023/24 £'000
Police Services	173,579	1,773	-23,861	892	-21,195	152,384
Office of the Police and Crime Commissioner	4,267					4,267
Net Cost of Services	177,846	1,773	-23,861	892	-21,195	156,651
Other Income and Expenditure	-170,624	266	45,769	228	46,263	-124,361
Surplus or Deficit	7,222	2,040	21,908	1,120	25,068	32,290
Opening General Fund Balance	19,497					
Surplus/(Deficit) on General Fund Balance in Year	-7,222					
Closing General Fund Balance at 31 March	12,274					

2022/23 Group Expenditure and Funding Analysis	Net Expenditure Chargeable to the General Fund Balances	Adjustments for Capital Purposes	Net change for the Pensions Adjustments	Other Differences	Adjustments between the Funding and Accounting Basis	Net Expenditure in the Comprehensive Income and Expenditure Statement
	2022/23 £'000	2022/23 £'000	2022/23 £'000	2022/23 £'000	2022/23 £'000	2022/23 £'000
Police Services	152,126	2,357	4,414	-127	6,645	158,770
Office of the Police and Crime Commissioner	6,452					6,452
Net Cost of Services	158,578	2,357	4,414	-127	6,645	165,222
Other Income and Expenditure	-162,256	222	40,183	-104	40,301	-121,955
Surplus or Deficit	-3,678	2,579	44,597	-231	46,946	43,267
Opening General Fund Balance	15,819					
Surplus/(Deficit) on General Fund Balance in Year	3,678					
Closing General Fund Balance at 31 March	19,497					

2023/24 Police and Crime Commissioner's Expenditure and Funding Analysis	Net Expenditure Chargeable to the General Fund Balances	Adjustments for Capital Purposes	Net change for the Pensions Adjustments	Other Differences	Adjustments between the Funding and Accounting Basis	Net Expenditure in the Comprehensive Income and Expenditure Statement
	2023/24 £'000	2023/24 £'000	2023/24 £'000	2023/24 £'000	2023/24 £'000	2023/24 £'000
Police Services	-18,623					-18,623
Office of the Police and Crime Commissioner	4,267					4,267
Net Cost of Services before intra group funding	-14,356					-14,356
Intra Group Funding	170,228	1,773	1,887	892	779	171,007
Net Cost of Police Services	155,872	1,773	-1,887	892	779	156,651
Other Income and Expenditure	-148,649	266	-2,846	228	-2,351	-151,001
Surplus or Deficit	7,222	2,040	-4,732	1,120	-1,572	5,651
Opening General Fund Balance	-19,497					
Less/Plus Surplus or (Deficit) on General Fund in Year	7,222					
Closing General Fund Balance at 31 March	-12,274					

2022/23 Police and Crime Commissioner's Expenditure and Funding Analysis	Net Expenditure Chargeable to the General Fund Balances	Adjustments for Capital Purposes	Net change for the Pensions Adjustments	Other Differences	Adjustments between the Funding and Accounting Basis	Net Expenditure in the Comprehensive Income and Expenditure Statement
	2022/23 £'000	2022/23 £'000	2022/23 £'000	2022/23 £'000	2022/23 £'000	2022/23 £'000
Police Services	-14,192					-14,192
Office of the Police and Crime Commissioner	6,452					6,452
Net Cost of Services before intra group funding	-7,740					-7,740
Intra Group Funding	143,427	2,357	27,305	-127	29,536	172,962
Net Cost of Police Services	135,687	2,357	27,305	-127	29,536	165,222
Other Income and Expenditure	- 139,365	222	- 534,943	- 104	- 534,825	- 674,190
Surplus or Deficit	- 3,678	2,579	- 507,638	- 231	- 505,289	- 508,968
Opening General Fund Balance	15,819					
Less/Plus Surplus or (Deficit) on General Fund in Year	3,678					
Closing General Fund Balance at 31 March	19,497					

In order to comply with accounting and audit requirements, disclosure of the Intra Group Funding transaction for re-measurement of pension liabilities is required in the Surplus/Deficit on the Provision of Services. This is reversed out in the Movement in Reserves Statement to ensure there is no impact on Council Tax Funding.

Adjustments for Capital Purposes

This column adds in asset accounting transactions including depreciation, impairment, revaluation and profit or loss on disposal of assets.

It also includes statutory charges for capital financing (Minimum Revenue Provision) and capital grants where conditions have been satisfied in year.

Net Change for the Pensions Adjustments

This column shows the net change for removal of employer pension contributions and addition of the IAS 19 Employee Benefits pension related income and expenditure:

For the net cost of services this represents the removal of the employer pension contributions made and replacement with current service costs and past service costs.

The net interest on the defined benefit liability is charged to the Financing and Investment Income and Expenditure in the Comprehensive Income and Expenditure Statement.

Other Differences

This column shows the amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements. The difference reflects the Police and Crime Commissioner's share of the risks and rewards held for debtors and creditors on the Collection Fund Balance at Wiltshire Council.

It also shows the amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements. The difference reflects the employee leave entitlements outstanding as at the 31st March.

Adjustments to the Net Cost of Services

The adjustments between funding and accounting that relate to Pensions and Capital are shown as charges to the Chief Constable and are then part of the intra group transfer to the Police and Crime Commissioner's accounts. The reason for this is the local arrangement in place for the relationship between the Chief Constable and Police and Crime Commissioner which, for accounting purposes, follows the concept 'substance over form'. These arrangements are laid out in the opening Narrative to the accounts.

Surplus/(Deficit) for the Year and Underspend

The Surplus on the General Fund for the year can be compared to the underspend for the year as follows:

	£000
Use of reserves in year to support revenue operations	-1,455
Use of reserves to fund capital expenditure	-6,060
Underspend for the year moved to reserves	293
Total movement in the General Fund Balance	-7,222
Opening General Fund Balance	19,497
Use of reserves in year to support revenue operations	-1,455
Use of reserves to fund capital expenditure	-6,060
Underspend for the year moved to reserves	293
Closing General Fund Balance 31 Mar	12,274

7 Expenditure and Income Analysed by Nature

2022/23		2022/23		2023/24		2023/24
CIES £'000	Adjustments between the Funding and Accounting Basis	General Fund £'000	Group Expenditure/Income	CIES £'000	Adjustments between the Funding and Accounting Basis	General Fund £'000
			Expenditure			
54,356		54,356	Police Officer Salaries	61,134		61,134
28,700	-16,160	12,540	Police Officer Pensions	11,300	3,107	14,407
58,034	-11,358	46,675	Police Staff and PCSO Salaries	53,979	-1,548	52,431
1,762	127	1,889	Other Employee expenses	2,874	-892	1,982
5,726	705	6,431	Premises Costs	6,773	765	7,538
3,461		3,461	Transport Costs	3,868		3,868
13,938		13,938	Supplies & Services Costs	17,538		17,538
8,251	126	8,377	Other Service Costs	9,779	77	9,855
5,894	-5,847	47	Depreciation, amortisation, impairment	9,945	-9,896	48
	2,658	2,658	Capital Expenditure charged against the General Fund		7,281	7,281
1,647		1,647	Interest payments	1,573		1,573
40,683	-40,683		Net Pensions Interest & past service costs	46,169	-46,169	
592	713	1,305	Injury Payments	231	728	958
201	-201		Gain on the disposal of assets	-27	27	
223,245	-69,920	153,324	Total expenditure	225,136	-46,521	178,614
			Income			
-5,927		-5,927	Fees, charges and other service income	-7,346		-7,346
-644	-50	-694	Interest and investment income	-1,513	60	-1,453
-45,652		-45,652	Police Grant	-48,531		-48,531
-30,012		-30,012	Other General Government Grant	-30,097		-30,097
-64,757	104	-64,653	Precepts on Collection Funds	-69,913	-228	-70,141
-22,891	22,891		HO Pensions Top Up Grant	-21,975	21,975	
-10,065		-10,065	Government Specific grants and contributions	-13,824		-13,824
-30	30		Other Tax and non-specific Grant Income	353	-353	
-179,978	22,975	-157,003	Total income	-192,846	21,454	-171,392
43,267	-46,945	-3,678	Surplus or Deficit on the Provision of Services	32,290	-25,068	7,222

2022/23		2022/23		2023/24		2023/24
Restated CIES £'000	Adjustments between the Funding and Accounting Basis	General Fund £'000	Police and Crime commissioner's Expenditure/Income	CIES £'000	Adjustments between the Funding and Accounting Basis	General Fund £'000
			Expenditure			
			Police Officer Salaries			
			Police Officer Pensions			
1,725		1,725	Police Staff and PCSO Salaries	1,996		1,996
13		13	Other Employee expenses	30		30
17		17	Premises Costs	8		8
11		11	Transport Costs	13		13
232		232	Supplies & Services Costs	311		311
6,254		6,254	Other Service Costs	4,455		4,455
			Depreciation, amortisation, impairment			
			Capital Expenditure charged against the General Fund			
1,647		1,647	Interest payments	1,573		1,573
40,183	-40,183		Intra Group Funding (Net Pensions Interest)	45,769	-45,769	
			Injury Payments			
201	-201		Gain on the disposal of assets	-27	27	
50,283	-40,384	9,899	Total expenditure	54,128	-45,742	8,386
			Income			
-5,927		-5,927	Fees, charges and other service income	-7,346		-7,346
-644	-50	-694	Interest and investment income	-1,513	60	-1,453
-45,652		-45,652	Police Grant	-48,531		-48,531
-30,012		-30,012	Other General Government Grant	-30,097		-30,097
-64,757	104	-64,653	Precepts on Collection Funds	-69,913	-228	-70,141
-22,891	22,891		HO Pensions Top Up Grant	-21,975	21,975	
-10,065		-10,065	Government Specific grants and contributions	-13,824		-13,824
-30	30		Other Tax and non-specific Grant Income	353	-353	
-552,235	552,235		Intra Group Funding (Pensions re- measurement of the net defined benefit liability/ (asset))	-26,640	26,640	
-732,213	575,210	-157,003	Total income	-219,486	48,094	-171,392
725,197	-581,771	143,425	Intra Group Funding	197,647	-27,419	170,228
43,267	-46,945	-3,678	Surplus or Deficit on the Provision of Services	32,290	-25,068	7,222

In order to comply with accounting and audit requirements, disclosure of the Intra Group Funding transaction for re-measurement of pension liabilities is required in the Surplus/Deficit on the Provision of Services. This is reversed out in the Movement in Reserves Statement to ensure there is no impact on Council Tax Funding.

8 Adjustments Between Accounting Basis and Funding Basis Under Statute

Group Adjustments 2023/24	Usable Reserves			Movement in Unusable Reserves
	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied	
	£'000	£'000	£'000	£'000
Adjustments involving the Capital Adjustment Account: <u>Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:</u> Charges for amortisation, depreciation and impairment of non-current assets Revaluation Gains/losses on Property Plant and Equipment Movements in the market value of Investment Properties Capital grants and contributions applied Revenue expenditure funded from capital under statute Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES <u>Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:</u> Voluntary provision for the repayment of debt Capital expenditure charged against the General Fund	-6,338 -3,607 60 -353 -506 890 7,281			6,338 3,607 -60 353 506 -890 -7,281
Adjustments involving Capital Grants Unapplied: Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement			518	-518
Adjustments involving the Capital Receipts Reserve: Transfer of sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement Transfer of other income relating to Capital Use of the Capital Receipts Reserve to finance new capital expenditure	533	-533 533		-533
Adjustments involving the Pensions Reserve: Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (see Note 22) Employer's pensions contributions and direct payments to pensioners payable in the year	-65,505 43,597			65,505 -43,597
Adjustments involving the Collection Fund Adj Account: Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	-228			228
Adjustment involving the Accumulated Absences Account: Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	-892			892
Total Adjustments	-25,068		518	24,550

Group Adjustments 2022/23	Usable Reserves			Movement in Unusable Reserves
	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied	
	£'000	£'000	£'000	
Adjustments involving the Capital Adjustment Account:				
Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:				
Charges for amortisation, depreciation and impairment of non-current assets	-5,563			5,563
Revaluation Gains/losses on Property Plant and Equipment	-331			331
Movements in the market value of Investment Properties	-50			50
Capital grants and contributions applied	30			-30
Revenue expenditure funded from capital under statute				
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES	-1,231			1,231
<u>Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:</u>				
Voluntary provision for the repayment of debt	878			-878
Capital expenditure charged against the General Fund	2,658			-2,658
Adjustments involving Capital Grants Unapplied:				
Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement			-30	30
Adjustments involving the Capital Receipts Reserve:				
Transfer of sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	1,029	-1,029		
Transfer of other income relating to Capital				
Use of the Capital Receipts Reserve to finance new capital expenditure		1,029		-1,029
Adjustments involving the Pensions Reserve:				
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (see Note 22)	-86,536			86,536
Employer's pensions contributions and direct payments to pensioners payable in the year	41,940			-41,940
Adjustments involving the Collection Fund Adj Account:				
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	104			-104
Adjustment involving the Accumulated Absences Account:				
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	127			-127
Total Adjustments	-46,945		-30	46,975

Police and Crime Commissioner Adjustments 2023/24	Usable Reserves			Movement in Unusable Reserves
	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied	
	£'000	£'000	£'000	
Adjustments involving the Capital Adjustment Account: <u>Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:</u> Charges for amortisation, depreciation and impairment of non-current assets Revaluation Gains/losses on Property Plant and Equipment Movements in the market value of Investment Properties Capital grants and contributions applied Revenue expenditure funded from capital under statute Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES <u>Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:</u> Voluntary provision for the repayment of debt Capital expenditure charged against the General Fund	-6,338 -3,607 60 -353 -506 890 7,281			6,338 3,607 -60 353 506 890 -7,281
Adjustments involving Capital Grants Unapplied: Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement			518	-518
Adjustments involving the Capital Receipts Reserve: Transfer of sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement Transfer of other income relating to Capital Use of the Capital Receipts Reserve to finance new capital expenditure	533	-533 533		-533
Adjustments involving the Pensions Reserve: Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (see Note 22) Employer's pensions contributions and direct payments to pensioners payable in the year	-38,865 43,597			-38,865 -43,597
Adjustments involving the Collection Fund Adj Account: Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	-228			228
Adjustment involving the Accumulated Absences Account: Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	-892			892
Total Adjustments	1,572		518	-2,090

Police and Crime Commissioner Adjustments 2022/23	Usable Reserves			Movement in Unusable Reserves
	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied	
	£'000	£'000	£'000	
Adjustments involving the Capital Adjustment Account:				
Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:				
Charges for amortisation, depreciation and impairment of non-current assets	-5,563			5,563
Revaluation Gains/losses on Property Plant and Equipment	-331			331
Movements in the market value of Investment Properties	-50			50
Capital grants and contributions applied	30			-30
Revenue expenditure funded from capital under statute				
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES	-1,231			1,231
<u>Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:</u>				
Voluntary provision for the repayment of debt	878			-878
Capital expenditure charged against the General Fund	2,658			-2,658
Adjustments involving Capital Grants Unapplied:				
Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement			-30	30
Adjustments involving the Capital Receipts Reserve:				
Transfer of sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	1,029	-1,029		
Transfer of other income relating to Capital				
Use of the Capital Receipts Reserve to finance new capital expenditure		1,029		-1,029
Adjustments involving the Pensions Reserve:				
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (see Note 22)	465,699			-465,699
Employer's pensions contributions and direct payments to pensioners payable in the year	41,940			-41,940
Adjustments involving the Collection Fund Adj Account:				
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	104			-104
Adjustment involving the Accumulated Absences Account:				
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	127			-127
Total Adjustments	505,290		-30	505,260

9 Management Reporting

The Service Expenditure can be analysed in more than one way.

Subjective Management Reporting (Locally Defined)

For the purposes of reporting to Senior Management the Service Expenditure is also analysed with a subjective analysis which categorises costs by type; the following is the subjective year end outturn in a format used for reporting to Senior Management. This report does not include the statutory accounting adjustments as detailed in the note 'Adjustments Between Accounting and Funding Basis Under Statute'.

Outturn 2022/23 £'000	Budget 2022/23 £'000	Variance £'000	Group Outturn	Outturn 2023/24 £'000	Budget 2023/24 £'000	Variance £'000
43,021	44,623	-1,601	Police Officer Basic Pay	47,957	52,047	-4,090
3,924	2,761	1,163	Police Officer Overtime	4,554	2,771	1,782
12,331	12,603	-272	Police Officer Pensions	14,045	13,342	702
6,483	7,170	-687	Police Officer Other Pay Costs	7,130	6,990	139
3,878	4,381	-503	Community Support Officers	3,477	3,736	-259
42,323	44,533	-2,211	Support Staff Costs	48,305	47,024	1,282
258	19	239	Agency Staff	330	-	330
660	645	14	Other Employee Costs	793	793	0
1,232	1,000	232	Training	1,188	859	329
7,762	7,596	167	Premises Costs	8,808	10,956	-2,148
3,446	3,204	243	Transport Costs	3,839	3,449	391
13,942	14,026	-84	Other Costs	17,533	16,534	999
12,211	12,408	-197	Contracted Services	9,925	10,273	-347
-3,961	-4,053	92	General Income	-4,582	-4,786	205
-11,764	-11,639	-125	Grant Income	-14,334	-15,667	1,333
1,305	1,120	185	Police Pensions- Inj/III Health	959	948	11
-694	-79	-615	Investment Income	-1,453	-500	-953
136,358	140,317	-3,960	Net Position	148,475	148,769	-293

The Cost of the Office of the PCC (reported within the above figures):

Outturn 2022/23 £'000	Budget 2022/23 £'000	Variance £'000		Outturn 2023/24 £'000	Budget 2023/24 £'000	Variance £'000
1,813	2,030	-217	Staffing Costs	2,109	2,026	-217
276	298	-22	Other Costs	348	332	-22
7,403	7,349	54	Contracted Services	5,486	5,347	54
-1,816	-1,811	-5	Grant/General Income	-2,563	-2,547	-5
-694	-79	-615	Investment Income	-1,453	-500	-615
6,982	7,789	-807	Net Position	3,927	4,658	-731

Cost of the Office of the PCC

The cost of the Office of the PCC contains different amounts to those reported for statutory requirements and can be reconciled back to the costs in the Statement of Accounts as follows. It should be noted that for accounting purposes the concept 'substance over form' requires that the economic substance of transactions and events must be reported rather than just their legal form in order to present a true and fair view.

2023/24	Subjective Management Report OPCC Net cost £000	Contributions reported separately £000	Chief Constable Support Costs £000	Statutory CIES OPCC Net cost £000
Staffing Costs	2,109	-83		2,026
Other Costs	348	-17		331
Contracted Services	5,486	-139	-892	4,455
Grant/other Income	-2,563	16		-2,546
Investment Income	-1,453	1,453		0
Total	3,927	1,230	-892	4,267

2022/23	Subjective Management Report OPCC Net cost £000	Contributions reported separately £000	Chief Constable Support Costs £000	Statutory CIES OPCC Net cost £000
Staffing Costs	1,813	-75		1,738
Other Costs	276	-16		260
Contracted Services	7,403	-353	-796	6,254
Grant/other Income	-1,816	16		-1,800
Investment Income	-694	694		0
Total	6,982	266	-796	6,452

The majority of the Income relates to grant funding received towards Victim Support.

The Management report does not include notional amounts that are required for reporting in the Statement of Accounts Comprehensive Income and Expenditure Statement. The Outturn reported to Management can be reconciled back to the Statement of Accounts as follows:

Cost of Services:

2022/23 £000	Net Cost of Services	2023/24 £000
136,357	Total Reported to Senior Management	148,475
27,306	Notional Sums Adjustment – Pensions (IAS 19)	-1,887
3,286	Notional Sums Adjustment – Capital Financing	2,604
-127	Notional Sums Adjustment – Employee Benefits (IAS 19)	892
-878	Notional Sums Adjustment – MRP	- 890
-1,003	Net Interest & similar items	- 60
-3,679	Contributions to/from General Fund Balance	7,222
3,960	Actual under spend	293
165,222	Net Cost of Services Statement of Accounts	156,651

Net interest & similar items includes a contribution received to provide access to land for a third party.

10 Property, Plant and Equipment (PPE)

Movements of Property, Plant and Equipment (PPE)

2023/24	Land & Buildings £000	Vehicles & Equipment £000	Assets Under Construction £000	Total PPE £000
Balance at 1 April 2023	47,568	15,449	3,094	66,111
Additions	6,400	3,775	1,414	11,589
Disposals	-256	-246		-502
Reclassify assets	-3,762		-3,206	-6,968
Revaluations recognised in the surplus/deficit on the provision of services	-3,607			-3,607
Revaluations recognised in the Revaluation Reserve	-1,486			-1,486
Balance at 31 March 2024	44,857	18,978	1,302	65,138
Depreciation	Land & Buildings £000	Vehicles & Equipment £000	Assets Under Construction £000	Total PPE £000
Balance at 1 April 2023		-10,683		-10,683
Charge for the year	-1,840	-2,788		-4,628
Reclassification				
Depreciation written out to the surplus/deficit on the provision of services				
Depreciation written out to the Revaluation Reserve	1,840			1,840
Disposals		246		246
Balance at 31 March 2024	0	-13,225		-13,225
Net Book Value at 31 March 2024	44,857	5,753	1,302	51,913

Nature of Asset Holding 2023/24:

Owned	27,051	5,753	1,302	34,106
PFI	17,806			17,806
	44,857	5,753	1,302	51,913

2022/23	Land & Buildings £000	Vehicles & Equipment £000	Assets Under Construction £000	Total PPE £000
Balance at 1 April 2022	44,800	14,544	1,169	60,513
Additions	246	1,084	2,425	3,755
Disposals		-216		-216
Reclassify assets	19	36	-501	-446
Revaluations recognised in the surplus/deficit on the provision of services	-196			-196
Revaluations recognised in the Revaluation Reserve				
	2,699			2,699
Balance at 31 March 2023	47,568	15,468	3,095	66,131
Depreciation	Land & Buildings £000	Vehicles & Equipment £000	Assets Under Construction £000	Total PPE £000
Balance at 1 April 2022		-7,995		-7,995
Charge for the year	-1,773	-2,823		-4,596
Reclassification				
Depreciation written out to the surplus/deficit on the provision of services				
Depreciation written out to the Revaluation Reserve	1,773			1,773
Disposals		136		136
Balance at 31 March 2023		-10,682		-10,682
Net Book Value at 31 March 2023	47,568	4,766	3,095	55,429
Nature of Asset Holding 2022/23:				
Owned	30,209	4,766	3,095	38,070
PFI	17,359			17,359
	47,568	4,766	3,095	55,429

For PFI transaction details please see note 16.

It should be noted that under the accounting rules an asset cannot be revalued to a lower level using the revaluation reserve unless the specific asset has prior gains in the revaluation reserve. Therefore any revaluations which reduce the value of an asset with no associated balance for prior gains are accounted for with a charge to the provision of services. This charge to revenue is then removed through the Capital Adjustment Account to prevent any impact on Council Tax.

The Assets Under Construction are incomplete Capital projects, held at current value, which are yet to be categorised and given certification for the Balance Sheet. The largest spend under this category at 31st March 2024 was for the Estates strategy with current costs totalling £1.074m.

PPE Re-classifications

During the year £3.762m of property was re-classified as Assets Held for Sale (Note 14).

An amount of £3.206m of Assets Under Construction was reclassified. £2.952 was completed capital projects and recognised as additions to property. £0.254m was reclassified as revenue expenditure.

PPE Disposals

The net book value of the PPE assets disposed during 2023/24 was £0.256 and relates to the disposal of property, vehicles and equipment.

11 Valuation of Assets

Assets are included in the Balance Sheet at their current value, as described in the Statement of Accounting Policies. An analysis is given below:

2023/24	Valuation £000	Less Cumulative Depreciation £000	Net Book Value £000
Land & Buildings	44,857		44,857
Investment Properties	1,118		1,118
Assets Held for Sale	5,532		5,532
Vehicles, Furniture & Equipment	18,978	13,225	5,753
Intangibles	5,247	2,793	2,454
Assets under construction (at cost)	1,302		1,302
	77,034	16,018	61,016

2022/23	Valuation £000	Less Cumulative Depreciation £000	Net Book Value £000
Land & Buildings	47,568		47,568
Investment Properties	1,058		1,058
Assets Held for Sale	2,020		2,020
Vehicles, Furniture & Equipment	15,449	10,683	4,766
Intangibles	5,181	1,813	3,368
Assets under construction (at cost)	3,094		3,094
	74,370	12,496	61,874

Depreciation and Amortisation are charged on a straight line basis for all assets. In general the following lives are utilised:

Buildings, Police Houses	50 years
Vehicles and Equipment	5 years
IT Equipment	3 to 7 years

In some circumstances specific asset lives are used if it is considered that this will result in a fairer view of assets and revenue charges.

- **Details of Valuation of Wiltshire Police Properties**

Wiltshire Police and Crime Commissioner's freehold and leasehold properties were valued on 31 March 2024 by an external valuer Andrew Shoubridge MSc MRICS Registered Valuer of BNP Paribas Real Estate Chartered Surveyors. The valuations were in accordance with the requirements of the RICS Valuation – Global Standards

2021 and International Financial Reporting Standards (IFRS)-based Code of Practice on Local Authority Accounting (the "Code") published by the Chartered Institute of Public Finance and Accountancy (CIPFA), the Financial Reporting Standard applicable for Local Authorities. The valuation of each property was on the basis of Fair Value, subject to the following assumptions:

- Property, Plant and Equipment: that the property would be sold as part of the continuing business

The valuer's opinion of fair value was primarily derived using:

- In the March 2022 valuation - comparable recent market transactions on arm's length terms. Subsequent valuations have been based on movement in appropriate indices.
- Depreciated replacement cost approach for Devzies HQ and the custody suites at Melksham and Swindon Gablecross, because the specialised nature of these elements means that there are no market transactions of this type of asset, except as part of the business or entity.

- **Impaired Assets**

The qualified surveyors have not identified any impaired assets as held as at 31 March 2024.

- **Componentisation**

Where an asset has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately

- **Statement of Physical Assets**

This Statement indicates the broad categories of non-current assets of the Police and Crime Commissioner.

2022/23		2023/24
	Properties (numbers)	
7	Police Houses	7
18	Police Stations	16
	Vehicles (numbers)	
70	Police Vans	78
443	Police Cars	491
10	Police Motorcycles	11

The assets reported in this statement are only those owned by the Group.

12 Investment Properties

The Police and Crime Commissioner has three properties in the portfolio held as capital investments; Devizes Skid Pan, Salisbury land (area of land at rear of Wilton Road police station) and Wroughton land. There was no rental or direct operating expenditure relating to these investments during 2023/24. There are no restrictions on the ability to realise the value inherent in the investment property or on the right to the remittance of income and the proceeds of disposal. The Police and Crime Commissioner for Wiltshire has no contractual obligations to purchase, construct or develop investment property or for repairs, maintenance or enhancement. During 2023/24 these investment assets were revalued at £1.118m (2022/23: £1.058m), an increase of £0.060m since 2022/23.

2022/23 £000	Investment Properties	2023/24 £000
1,058	Balance at 1 April 2023	1,058
	Additions	
-135	Reclassify assets	0
-50	Revaluations recognised in the surplus/deficit on the provision of services	60
1,058	Net Book Value at 31 March 2024	1,118

13 Intangible Assets

2022/23 £000	Intangibles	2023/24 £000
5,728	Balance at 1 April 2023	5,180
508	Additions	66
-1,502	Disposals	0
446	Reclassify assets	0
	Revaluations recognised in the surplus/deficit on the provision of services	
	Revaluations recognised in the Revaluation Reserve	
5,180	Balance at 31 March 2024	5,247
£000	Amortisation	£000
-2,047	Balance at 1 April 2023	-1,813
-967	Charge for the year	-980
	Reclassify assets	
1,202	Amortisation written out to surplus/deficit on the provision of services on disposals	0
-1,812	Balance at 31 March 2024	-2,793
3,368	Net Book Value at 31 March 2024	2,454

14 Assets Held For Sale

The Police and Crime Commissioner had 6 police stations held for sale at 31 March 2024; Highworth, Malmesbury, Marlborough, Pewsey and Tidworth as well as surplus land at Devizes Police HQ. These sales form part of the Estates strategy for modernising the police estate and making it fit for purpose.

2022/23 £000	Assets for Sale	2023/24 £000
2,870	Balance at 1 April 2023	2,020
	Additions	
-850	Disposals	-250
135	Reclassify assets	3,762
-135	Revaluations recognised in the surplus/deficit on the provision of services	
	Revaluations recognised in the Revaluation Reserve	
2,020	Net Book Value at 31 March 2024	5,532

The net book value of disposed during 2023/24 was £0.250m and relates to the sale of Warminster Police Station.

15 Capital Expenditure and Capital Financing

- Capital Expenditure**

Total 2022/23 £000		Land & Buildings 2023/24 £000	ICT & Equipment 2023/24 £000	Total 2023/24 £000
4,264	Capital Expenditure in year	4,954	4,224	9,178
4,264		4,954	4,224	9,178

- Financing of Capital Expenditure**

2022/23 £000		2023/24 £000
1,029	Capital Receipts	532
	Govt Grant	175
2,659	Revenue and other reserves	7,271
831	VRP for PFI	841
47	MRP for repayment of external borrowing	48
4,566		8,867

The Capital Receipts for 2023/24 relate to the sale of Wilton & Westbury Police Stations.

- **Explanation of Movements in Year**

2022/23 £'000		2023/24 £'000
-831	Voluntary Revenue Provision for PFI contracts	-841
-47	Minimum Revenue Provision	-48
576	Use of borrowing to finance Capital	1,200
-302	Increase in Capital Financing Requirements	311

Capital expenditure financing rules require all expenditure to be financed in the same year as the expenditure is incurred. PFI expenditure is incurred and funded over the lifetime of the asset leading to a liability on the Balance Sheet equivalent to the asset (see note 10 for more detail).

Due to PFI accounting requirements, a voluntary revenue provision of £841,866 has also been charged to revenue in line with the reduction in Finance Lease Liability of the same amount (2022/23: £830,967).

The gap in financing for 2023/24 has been partly funded with a PWLB loan which was taken out in March 2021 in line with plans identified in the latest Capital Strategy. The PCC is required to make a Minimum Revenue Provision to put aside funds for the repayment of external debts. For 2023/24 this provision was £0.048m in preparation for the 2023/24 repayment of principle on the existing PWLB loans. This provision reduces the liability for the borrowing over the lifetime of the loan.

Borrowing for the financial year 2023/24 also includes an amount of £1.2m of internal financing which has been temporarily utilised to avoid external borrowing at the current higher interest rates. It is expected that this amount will be re-financed from external borrowing in the next financial year.

- **Significant Commitments under Capital Contracts**

There are no significant commitments under capital contracts to be paid after 31 March 2024.

- **Capital Financing Requirement**

The gap in Capital Financing Requirement for the year has been funded through borrowing:

CFR 31 Mar 2023 £'000	Capital Finance Requirement	CFR 31 Mar 2024 £'000
59,855	Non Current Assets	55,484
2,020	Current Assets	5,532
-42,127	Reserves	-40,959
19,748	Total CFR	20,057
-17,934	Finance Lease Liability	-17,092
1,814	Underlying Borrowing Requirement	2,965

31 Mar 2023 £'000	Borrowing	31 Mar 2024 £'000
1,285	Opening Balance of Borrowing	1,814
576	Borrowing used in year to fund the gap	1,200
-47	Repayment of Borrowing (MRP)	-48
1,814	Closing Balance Funded by Borrowing	2,965

The balance of the PCC's long term PWLB borrowing is as follows:

	2019/20 £'000	2019/20 £'000	2020/21 £'000	2022/23 £'000	2023/24 £'000	Cumulative Total
New Loan	1,132	798				1,930
Repayments		-25	-44	-47	-48	-164
Loan Balance	1,132	773	-44	-47	-48	1,767

16 Financial Instruments and Private Finance Initiatives

Financial assets and liabilities held by The Police and Crime Commissioner for Wiltshire's Group are shown on the face of the accounts and in the related notes. The items considered to be financial instruments are Debtors, Creditors, Interest, Investments, short term borrowings, PFI and cash.

The Financial Instruments disclosed in the Balance Sheet are made up of the following categories:

	Short Term (up to one year)		Long Term	
	31 March 2023 £'000	31 March 2024 £'000	31 March 2023 £'000	31 March 2024 £'000
Financial liabilities at amortised cost				
Creditors	-5,196	-8,003		
Borrowings	-47	-48	-1,767	-1,719
Bank Overdraft	-3,067	0		
PFI	-842	-946	-17,092	-16,146
Total	-9,152	-8,997	-18,859	-17,865
Financial Assets Loans and Receivables				
Investments	18,880	5,276		
Debtors	4,407	9,041		
Total	23,287	14,317		

It should be noted that the Creditors and Debtors differ from the Balance Sheet; Financial Instruments are exclusive of statutory amounts such as payroll, pensions and VAT.

Debtors 2023/24	
£'000	
20,726	Balance Sheet
-4,906	HO Pensions Funding
-2,798	Payroll/Pensions Debtors
-1,148	VAT
-2,833	Precept debtors
9,041	Financial Instruments

Creditors 2023/24	
£'000	
-17,962	Balance Sheet
3,379	Employee Benefits
3,936	Payroll/Pension Creditors
2,644	Precept Creditors
-8,003	Financial Instruments

The Financial Instruments disclosed in the CIES gains and losses are made up of the following categories.

	31 March 2023 £'000	31 March 2024 £'000
Financial liabilities at amortised cost		
Interest Payable and similar charges	66	73
PFI Finance Interest	1,581	1,500
Total	1,647	1,573
Financial Assets Loans and Receivables		
Interest and Investment Income	-644	-1,513
Total	-644	-1,513

The PCC's Capital Strategy identified a requirement for borrowings to finance the Estates strategy and major IST programme capital spends for future years. The PCC is required to make a Minimum Revenue Provision (MRP) for repayment of these loans. This MRP is equivalent to the repayment of principal due and will reduce the liability over the lifetime of the loan. Payments relating to interest are charged directly to revenue. External PWLB loans are shown in the Balance Sheet as £1.719m Long Term Borrowing (future years) and £0.048m Short Term Borrowing (repayment of principal due next year).

In the event of a default against the PWLB loans, interest will be charged on late payments at the Bank of England 'repo' rate for the day from the relevant payment date to the date on which the account is credited.

Financial assets and liabilities for which fair value is disclosed in financial statements are categorised within the fair value hierarchy, as follows:

- Level 1 – quoted prices (unadjusted) in active markets for identical assets or liabilities that the authority can access at the measurement date
- Level 2 – inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly
- Level 3 – unobservable inputs for the asset or liability.

Financial instruments as set out in this note are classified as Level 2.

Disclosure of nature and extent of risks arising from financial instruments:

- Credit risk: the possibility that other parties may fail to pay amounts due to Wiltshire Police
- Liquidity risk: the possibility that the Group might not have funds available to meet its commitments to make payments

- Market risk: the possibility that financial loss might arise for the Group as a result of changes in such measures as interest rates and stock market movements

The Treasury's risk management strategy focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to fund services. Risk management is carried out by a central treasury team, under policies approved by the Police and Crime Commissioner in the Annual Treasury Management Strategy. Through the strategy written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash are provided.

Credit risk:

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Group's customers. The credit criteria in respect of financial assets held by the Police and Crime Commissioner are as detailed below:

Credit ratings will be monitored on a daily basis, by the PCC's treasury management providers (Wiltshire Council). The Council uses the creditworthiness service provided by Link Systems Ltd. This service is based on a sophisticated modelling approach, with credit ratings from all three rating agencies (Fitch, Moody's and Standard and Poor's), forming the core element. However, it does not rely solely on the current credit ratings of counterparties but also uses the following as overlays:

- a) Credit watches and credit outlooks from credit rating agencies;
- b) CDS spreads to give early warning of likely changes in credit ratings; and
- c) Sovereign ratings to select counterparties from only the most creditworthy countries.

In accordance with DCLG Guidance on Local Government Investments for selecting the creditworthiness of counterparties with whom investments are placed, the Police and Crime Commissioner will comply with the minimum requirements below.

All banks and building societies must be part of the credit list provided by Link Asset Services. The PCC will only invest with institutions on the list for the durations as specified by the colour coding used by Link and they must not be shown as out of range (with no colour) on the credit default swap analysis.

All Local Authorities and public bodies (ratings are not issued for most of these bodies).

Money Market Funds (MMF), must have been awarded the highest possible rating (AAA) from at least one of the credit rating agencies, Standard and Poor's, Moody's Investor Services Ltd and Fitch Ratings Ltd. (Deposits will only be placed with MMFs subject to individual signed management agreements.)

Limits are applied to the amount of money that can be lent to any of these institutions or groups of institutions using the ratings of Fitch Rating Agency as follows:

- UK incorporated banks with a short term credit rating of at least F1+ and a long term credit rating of at least AA – £8 million
- Overseas banks that have a long term credit rating of at least AA+ - £8 million
- Local Authorities and other public bodies - £8 million
- Other UK Incorporated banks - £5 million
- Other overseas banks - £5 million
- Building Societies - £5 million
- Money Market Funds - £5 million

The Police and Crime Commissioner's exposure to risk on investments is minimised by limiting the deposits to short term only, there has been no experience of historical default.

The Police and Crime Commissioner's Group does not allow credit for customers, such that the balance on the Accounts Receivable ledger at 31 March 2024 relates to short term trade receivables and any risk is minimal.

For the Accounts Receivable Ledger, the total value of debtors, excluding items arising under legislation (tax, NI etc), can be analysed as follows:

Receivables (Loans & Receivables)	31-Mar-23 £'000	31-Mar-24 £'000
Less than 3 months	340	563
3 to 6 months		28
Over 6 months	172	4
	512	595

For the Accounts Payable Ledger, the total value of creditors, excluding stock items and items arising under legislation (tax, NI etc), can be analysed as follows.

Payables (Amortised Cost)	31-Mar-23 £'000	31-Mar-24 £'000
Less than 3 months	-54	-678
3 to 6 months	4	-17
Over 6 months	-9	47
	-59	-648

The Debit of £47,000 relates to aged credit notes.

Fair Value of Financial Instruments

IFRS 9 Financial Instruments requires fair value measurement of financial assets and liabilities. The Police and Crime Commissioner's financial assets are reviewed annually for the impact of changes. All investments are short term, less than a year and as such the carrying amount and fair value are not materially different. The same applies to Trade Payables and Receivables.

The loan liability, as presented in the Group Balance Sheet, of £1.767m was valued by Treasury advisors, LINK Asset Management as at 31 March 2024 using a valuation basis of Level 2 inputs. The fair value was found to be £1.324m when compared to taking out a new loan at that date. The difference is attributable to the high discount rate used for the valuation (due to increasing interest rates). In practice it would be more expensive for the PCC to take out a new loan of this value due to the currently higher interest rates.

To demonstrate the sensitivity; had the rates been 1% higher, the fair value would have reduced to £1.198m. The Fair Value of the loans, if the PCC was to prematurely repay the debt, was found to be £1.461m. Details of the fair value for PFIs are disclosed later in this note alongside further PFI information.

Liquidity risk:

The Police and Crime Commissioner has a comprehensive cash flow management system that seeks to ensure that cash is available as needed. Previously issues of affordability, prudence and sustainability of borrowing had been of limited relevance due to the PCC's debt-free status. These are of increased relevance

to the PCC now that he is borrowing to finance the future capital expenditure plan. The PCC takes advice from LINK Asset Services in setting out his annual Treasury Management Strategy to maximise returns and minimise risks.

Market Risk:

Interest rate risk

The Police and Crime Commissioner is exposed to risk in terms of its exposure to interest rate movements on the borrowings and investments. Movements in interest rates have a complex impact on the authority. For instance, a rise in interest rates would have the following effects:

- borrowings at fixed rates – the fair value of the liabilities borrowings will fall.
- investments at variable rates – the interest income credited to the CIES will rise.
- investments at fixed rates – the fair value of the assets will fall.

Future returns are affected by inflation and the Bank of England's decisions on interest rates. The majority of invested funds are externally managed and enables returns to be maximised whichever way interest rates move. Any borrowing, temporary or longer term, is taken at a fixed interest rate to minimise the exposure to interest rate movements. The risk here is that the PCC may require borrowings at a time of unfavourable interest rates. Investments on HSBC Bank Treasury and other financial institutions are also taken at fixed interest rates.

Price risk

The Police and Crime Commissioner's Group does not invest in equity shares other than in the Pension Scheme (see pensions note), nor does it have any shareholdings in joint ventures or local industry. This means that the Group has no exposure to price risk outside of the Local Government Pension Scheme.

Foreign exchange risk

The Police and Crime Commissioner has no financial assets or liabilities denominated in foreign currencies and thus have no exposure to loss arising from movements in exchange rates.

Private Finance Initiative (PFI)

The Police and Crime Commissioner is committed to make annual payments for two PFI Projects; the Swindon Divisional Facilities and the Black Rock firearms training facility in Portishead.

Black Rock is a PFI which is shared with Avon & Somerset and Gloucester police. In line with the Code of Practice the Swindon PFI asset and a 25% share of the Black Rock PFI asset have been recognised on the Balance sheet and a liability created to identify the Group's commitment for future payments towards the assets over the life of the contracts. The liability is reduced to reflect payments charged through revenue as part of the Unitary Charge and the Finance Cost element of the Unitary Charge is recognised under 'interest payable and similar items'.

At the end of the Swindon HQ project an option exists for the Police and Crime Commissioner to take ownership of the asset and similarly at the end of the Black Rock project the asset will transfer to the joint ownership of the PCC's for the three police forces involved. More information on Blackrock can be found in the Joint Arrangements note.

The following tables set out the movements in the PFI assets and liabilities for 2023/24:

Swindon Property 2022/23 £000	Black Rock Property 2022/23 £000	Cost or Valuation	Swindon property 2023/24 £000	Black Rock Property 2023/24 £000
12,360	5,760	Balance at 1 April	11,680	5,679
-680	-81	Additions		
		Enhancements/Revaluations	-430	-107
11,680	5,679	Balance at 31 March	11,250	5,572
		Depreciation		
0	0	Balance at 1 April	0	0
-663	-335	Charge for the year	-673	-310
663	335	Depreciation write back on revaluation	673	310
0	0	Disposals	0	0
0	0	Balance at 31 March	0	0
11,680	5,679	Net Book Value at 31 March	11,250	5,572

-15,660	-3,104	Finance Lease Liability in Accounts	-14,955	-2,978
		Additions		
		Adjustment to Liability		
705	126	Liability Redemption	765	76
-14,955	-2,978	Finance Lease Liability at 31 March	-14,190	-2,902

Swindon PFI

The PWLB loan liability, as presented in the Group Balance Sheet, of £14.190m (2022/23: £14.955m) was valued by the Treasury Advisors Link Asset Management as at the 31st March 2024. The Fair value, if it were to be refinanced through a PWLB loan at that date, was found to be £17.200m (2022/23: £18.772m). The difference is attributable to the high discount rate used for the valuation due to increasing interest rates. For comparison, the carrying amount of the liability as at 31 March 2024 is £14.190m (2022/23: £14.955m) with projected interest costs of £8.206m giving a projected total cost of £22.396m.

These figures are estimates and do not include legal costs etc which would be incurred with any exit. They also do not consider the services and maintenance risk included within the PFI. The figures also do not include the loss of grant to the PCC which would be circa £25m.

The Fair Value of the Swindon PFI if the PCC was to prematurely repay the debt was found to be £18.048m.

Payments made in 2023/24 and due for the remainder of the Swindon PFI contract are as follows:

	£000			
Year	Fair Value of Services	Lifecycle Replacement Costs	Interest Cost for Year	Finance Lease Liability Redemption
Rentals Paid In Year (2023/24)	1,475	50	1,271	765
Rentals Payable in Future Years				
Within 1 Year	1,475	50	1,206	830
Within 2 to 5 Years	5,901	198	4,055	4,088
Within 6 to 10 Years	7,376	248	2,785	7,395
Within 11 to 15 Years	1,475	50	159	1,877
Within 16 to 20 Years	0	0	0	0
Total in Future Years	16,227	545	8,206	14,190

Blackrock PFI

The Fair Value of Wiltshire's share in Blackrock PFI as at 31 March 2024 is £3,655m. This valuation has been provided by the PCC for Avon & Somerset using AA corporate bond yield rates.

Payments made in 2023/24 and due for the remainder of the Black Rock PFI contract are as follows:

	£000			
Year	Fair Value of Services	Lifecycle Replacement Costs	Interest Cost for Year	Finance Lease Liability Redemption
Rentals Paid In Year (2023/24)	131	104	229	77
Rentals Payable in Future Years				
Within 1 Year	136	55	238	116
Within 2 to 5 Years	542	290	834	520
Within 6 to 10 Years	676	386	775	896
Within 11 to 15 Years	679	308	372	1370
Within 16 to 20 Years	0	0	0	0
Within 21 to 25 Years	0	0	0	0
Total in Future Years	2,033	1,040	2,219	2,902

17 Contingent Assets & Contingent Liabilities

Police Officer Pensions Legal Cases

The Chief Constable for Wiltshire, along with other Chief Constables and the Home Office currently has a number of claims in respect of unlawful discrimination arising from transitional provisions in the Police Pension Regulations 2015. The claims against the Police pension scheme (the Aarons case) had previously been stayed behind the McCloud/Sargeant judgement, but a case management was held in Oct 2019, with the resulting Order including an interim declaration that the claimants are entitled to be treated as if they had been given full transitional protection and had remained in their existing scheme after 1 April 2015. Whilst the interim declaration applied only to claimants, the Government made clear through a Written Ministerial Statement on 25 March 2020 that non-claimants would be treated in the same way.

On 16 July 2020, HM Treasury issued a consultation regarding transitional arrangements for public sector pensions to eliminate discrimination as identified through the McCloud/Sargeant cases. This consultation introduced a requirement for members to have been members of the scheme on or before 31 March 2012 and on or after 1 April to be eligible for remedy.

On 4 February 2021, HM Treasury issued their response to the consultation which confirmed the remedy arrangements set out in the consultation, and states that members would be given a choice as to whether to retain benefits from their legacy pension scheme, or their new scheme, during the remedy period (2015-2022). This choice will be deferred for members until retirement. As the findings of the original Employment Tribunal did not identify that the introduction of the new public sector pension schemes were discriminatory (rather it was the transitional provisions), the legacy schemes were removed from April 2022 to be replaced by the new pension schemes originally introduced in 2015.

Remedy

The Public Service Pensions and Judicial Offices Act 2022 (PSPJOA 2022) legislates for how the government will remove the discrimination identified by the courts in the way that the 2015 reforms were introduced for some members.

The main elements of the Act are:

- Changes implemented across all the main public service pension schemes in response to the Court of Appeal judgment in the McCloud and Sargeant cases:

- Eligible members of the main unfunded pension schemes have a choice of the benefits they wish to take for the “remedy period” of April 2015 to 31 March 2022.
- From 1 April 2022, when the remedy period ends, all those in service in main unfunded schemes will be members of the reformed pension schemes, ensuring equal treatment from that point on.
- Ensures there are no reductions to member benefits as a result of the 2016 cost control valuations.

Impact on pension liability

Allowing for all eligible members to accrue benefits from their legacy scheme during the remedy period would lead to an increase in the Police Pension Scheme liabilities. For each member with service on or before 31 March 2012 and on or after 1 April 2015 (all eligible members), their liability has been valued for all service accrued after 1 April 2015 according to the scheme benefit structure which provides the member with the higher assumed benefit amount, based on the actuarially assessed cost of these benefits. Any difference in this estimated McCloud allowance is included as ‘other experience’ within the Other Comprehensive Income. The current service cost allows for the current schemes’ benefit design, with the estimated allowance for resolution of the McCloud case being included fully within the Other Comprehensive Income.

The impact of an increase in scheme liabilities arising from McCloud/Sargeant judgement will be measured through the pension valuation process, which determines employer and employee contribution rates. The next Police Pension valuation is due to be reported in 2023/24, although this timetable is subject to change.

The impact of an increase in annual pension payments arising from McCloud/Sargeant is determined through the Police Pension Fund Regulations 2007. These require a police authority to maintain a pension fund into which officer and employer contributions are paid and out of which pension payments to retired officers are made. If the police pension fund does not have sufficient funds to meet the cost of pensions in year the amount required to meet the deficit is then paid by the Secretary of State to the police authority in the form of a central government top-up grant.

Compensation Claims

In respect of the McCloud Pension case, claimants have lodged claims for compensation under two active sets of litigation, Aarons and Penningtons. Government Legal Department settled the injury to feelings claims for Aarons on behalf of Chief Officers without seeking any financial contributions. Pecuniary loss claims have been stayed until the remedy is brought into force from 1 October 2023. The settlement of the injury to feelings claims for Aarons sets a helpful precedent, therefore no liability in respect of compensation claims is recognised in these accounts. As at 31 March 2024, it is not possible to reliably estimate the extent or likelihood of Penningtons claims being successful, and therefore no liability in respect of compensation claims is recognised in these accounts.

This is the result of national Governmental changes which have been found to be illegal in the Courts. The financial consequences from these are expected to be reimbursed by central Government.

18 Cash Flow

The Accounts and Audit Regulations require disclosure of a statement of source and application of funds. The Cash Flow Statement satisfies this requirement. The statement includes all the Police and Crime Commissioner for Wiltshire's Group operations, revenue and capital, excluding internal transactions. It thus shows total receipts and total payments and how the difference between the two was financed.

- Reconciliation to the Comprehensive Income and Expenditure Statement**

2022/23 PCC	2022/23 Group		2023/24 PCC	2023/24 Group
508,968	-43,267	Surplus/(Deficit) on CIES	-5,651	-32,290
3,228	3,228	Movement in debtors*	-4,706	-4,706
-71	-71	Movement in stocks	-116	-116
169	169	Movement in creditors*	2,949	2,949
-214	-214	Movement in provisions and other balances	498	498
-552,235		Intra Group Funding	-26,640	
46,946	46,946	Adjustments between Accounting Basis and Funding Basis under Statute	25,068	25,068
-543	-543	Adjustment for use of Borrowing and previously unapplied Grant	-1,720	-1,720
-2,500	-2,500	Adjustment for purchase of investments	9,000	9,000
5,705	5,705	Net Cash Flows from Investing Activities	1,202	1,202
876	876	Net Cash Flows from Financing Activities	-311	-311
10,328	10,328	Net Cash Flows from Operating Activities	-425	-425

The Cash flows from operating activities (£0.425m) shown in the table along with the Investing activities (£-1.202m), Financing activities (£0.311m) and repayment of Short Term Borrowings of £1.0m make up the total movement in cash and cash equivalents of £1.317m.

*Excludes adjustments that form part of the adjustments between accounting and funding basis.

- Movement in Cash and Cash Equivalents**

Movement 2022/23 £000		Balance 1 April 2023 £000	Balance 31 March 2024 £000	Movement 2023/24 £000
-18,071	Cash held by the PCC	132	220	88
16,442	Cash Overdrawn	-3,198	0	3,198
4,378	Short Term Investments (up to 3 months)	4,880	276	-4,604
2,749	Total	1,813	496	-1,317

It should be noted that in prior years the cash held and cash overdrawn balances were held in a number of Bank accounts that are interlinked resulting in a net overdrawn position of £3.067m as at 31 March 2023. This position occurred due to timing of the last supplier payment run for the year which has to be accounted for as processed in the bank. In the current year the final payment run was processed prior to the year end and so no such overdrawn balance exists as at the 31 March 2024.

There were fixed term deposits of £5.0m invested with approved institutions for up to one year, as these are fixed term they are not so easily accessible and are not considered to be cash and cash equivalents.

- **Analysis of Specific Government Grants**

2022/23 £000		2023/24 £000
-2,068	PFI Swindon Facilities Grant	-2,068
-2,483	Security Funding Spec Grant	-2,283
-1,411	Victims & Support RJ Grant	-1,461
-1,112	Officer Uplift Grants	-2,490
-1,002	Pensions Support Grant	-1,002
-577	Police Pay Award Grant	-
-1,017	Other Grants	-3,945
-9,670	Total	-13,249

This income is included within the Cash Flow Statement under 'Cash received for Goods and Services' and in the Comprehensive Income and Expenditure Statement as Specific Grants.

An additional amount of £410,000 (2022/23: £395,000) is included in the Comprehensive Income and Expenditure Statement to account for a share of the Black Rock PFI Grant – more information is available in the PFI note.

19 Debtors

These represent sums owed to the Police and Crime Commissioner's Group for supplies and services provided on or before 31 March 2024, but not received at that date.

2022/23 £000		2023/24 £000
4,229	Prepayments	6,032
445	Trade Income Outstanding	842
11,215	Other Income Outstanding	13,853
15,889	Total short term debtors	20,726

The 2023/24 figure for other income outstanding includes:

£4.918m due from the Home Office for the pension fund top up grant (2022/23: £5.081m).

£1.148m VAT claims not yet received from HMRC (2022/23: £1.017m).

£2.833m for Collection Fund debtors – this is explained in the policies (2022/23: £2.702m).

£1.283m due from the Home Office for the Uplift specific grants (2022/23: £1.112m).

£2.810m due from other grant funds not yet received at year end (2022/23: £0.556m)

The 2023/24 Prepayments figure includes £2.798m for pension prepayments (paid a month in advance) (2022/23: £2.601m).

20 Creditors

These represent sums owed by the Police and Crime Commissioner's Group for supplies and services received on or before 31 March 2024, but not paid for at this date.

2022/23 £000		2023/24 £000
-173	Income in Advance	-704
-2,611	Trade Outstanding Invoices	-3,517
-10,979	Other Outstanding Invoices	-13,740
-13,763	Total	-17,962

The 2023/24 figure for other outstanding invoices includes:

£2.485m for the national insurance contributions not paid over at 31 March (2022/23: £2.166m).

£0.914m for other payroll deductions unpaid at year end (2022/23: £0.830m)

£3.379m for employee leave not taken at 31 March (2022/23: £2.487m).

£2.644m for Collection Fund accruals – this is explained in the policies (2022/23: £2.286m).

£3.127m relates to collaborations with other forces (2022/23: £1.903m).

£0.642m relates to amounts accrued for TOIL & overtime Accrual (2022/23: £0.539m)

Police Property Act

The Police and Crime Commissioner operates a holding account, for seized monies and the sale proceeds of seized and unclaimed property under the Police (Property) Regulation 1997. In accordance with the regulation these monies and proceeds are distributed to local charities, through the Community Foundation, as approved by the Group. The balance for distribution stands at £98,751 at 31 March 2023 (2022/23: £67,291) and is included as a creditor.

Drugs Forfeiture Fund

This fund is credited with the confiscated proceeds of illegal drug dealings. These funds are used to finance equipment and other purchases to contribute towards combating drug related crime and are included as a creditor. The balance available on the account as at 31 March 2024 was £151,220 (2022/23: £175,201). £116,021 of these funds had been allocated to projects through the Governance Board by 31 March 2024.

Seized Cash Account

This account is for confiscated funds held by the Police and Crime Commissioner under specific individuals where judgements are outstanding at court. As at 31 March 2024 the balance in the bank was £326,474 (2022/23: £287,902). As these are not the Police and Crime Commissioner's funds they are not included within the Police and Crime Commissioner's Group Balance Sheet.

21 Provisions

Insurance 2022/23 £000	Other 2022/23 £000		Insurance 2023/24 £000	Other 2023/24 £000
-927	-218	Balance as at 1 April	-934	0
-7		Additional Provisions made in year	-381	-116
	218	Amounts Used in year		
		Unused Amounts Reversed in year		
-934		Total	-1,315	-116

Included within the 2023/24 provision total is £1.315 million relating to insurance (2022/23: £0.934m). This provision is for both reserves and costs which may become payable and relates to both employers liability and civil claims. To the best of our knowledge the payments will be made in the coming year so it is disclosed in the Balance Sheet as a short term provision.

22 Usable Reserves

2022/23 £000		2023/24 £000
0	Capital Receipts Reserve	0
523	Capital Grants Unapplied	5
15,845	Other Earmarked Reserves	8,399
3,650	General Fund Reserve	3,875
20,018	Total Usable Reserves	12,279

Capital Receipts Reserve

Capital receipts are funds received by the Police and Crime Commissioner from the sale of capital assets. Movements in the Capital Receipts Reserve are detailed in the Movement in Reserves Statement and further in the note to the accounts for Adjustments between Accounting Basis and Funding Basis under Statute.

Capital Grants Unapplied

The Capital Grants Unapplied Reserve holds the grants received towards capital projects for which the Police and Crime Commissioner has met the conditions that would otherwise require repayment of the grant but which have yet to be applied to capital expenditure. The balance is restricted by grant terms surrounding purpose and timing of its use. The balance in this reserve at 31 March is funding towards future spend on the Emergency Services Mobile Communications Programme that will replace the current Airwave radios used by police officers.

Earmarked Reserves

These represent funds that have been earmarked for specific purposes to cover future liabilities. Details on some of the major reserves are disclosed under the table below:

Balance 1 April 2023 £000		Additions to reserve £000	Deductions from reserve £000	Movement 2023/24 £000	Balance 31 March 2024 £000
	Usable Reserves				
1,377	CC Operational Reserve	174		174	1,551
	Risk Reserves				
400	Insurance				400
425	Pension III Health Reserve				425
192	POCA Incentivisation				192
500	Inflation Risk Reserve		-500	-500	0
184	Coronation Bank Holiday Reserve		-184	-184	0
1,693	Major Incident Reserve		-158	-158	1,535
295	Ctax Support Grant				295
	Change Programme				
58	IT Productivity Reserve		-58	-58	0
100	Estates Transformation Reserve	313		313	413
695	Training Facility Reserve		-695	-695	0
538	SPR Project (staffing only)		-141	-141	352
200	Budget Smoothing Reserve				200
0	Security review	500		500	500
0	Detectives Resilience Plan	100		100	100
0	SW Forensics	118		118	118
0	ESN Revenue Reserve	252		252	252
0	Initial Robotics Benefit Cover	238		238	238
70	Tactical Command Centre Reserve				70
353	Melksham Custody Refurb Reserve		-353	-353	0
501	Restructuring Reserve (Transformation)		-501	-501	0
	Investment Reserves				
336	Regional Projects Reserve		-177	-177	159
74	Equipment Reserve	157	-64	93	167
100	Uniform Reserve		-100	-100	0
86	Commissioning	10		10	96
22	IOM Reserve		-10	-10	12
200	Investigation Standards Reserve		-80	-80	120
390	ERP Employee Lifecycle Reserve		-49	-49	341
40	ERP Payroll Health Check Reserve		-19	-19	21
300	Sustainability Reserve		-159	-159	141
188	CIU ISO Project				188
	Partnership Reserves				
37	MAPPA Reserve				37
335	LRF Reserve				335
	Capital Earmarked Reserve				
6,157	Capital Development Reserve		-6,060	-6,060	97
15,846	Total Earmarked Reserves	1,862	-9,308	-7,446	8,399
3,651	General Fund Reserve	293	-69	224	3,875
19,497	Total General Fund Balance	2,155	-9,377	7,222	12,274

For comparative purposes, the details of the 2022/23 reserves are as follows:

Balance 1 April 2022 £000		Additions to reserve £000	Deductions from reserve £000	Movement 2022/23 £000	Balance 31 March 2023 £000
	Usable Reserves				
1,343	CC Operational Reserve	34		34	1,377
	Risk Reserves				
400	Insurance			0	400
385	Pension III Health Reserve	40		40	425
192	POCA Incentivisation			0	192
280	Officer Intake strategy		-280	-280	0
	Inflation Risk Reserve	500		500	500
	Coronation Bank Holiday Reserve	184		184	184
1,693	Major Incident Reserve				1,693
295	Ctax Support Grant			0	295
	Change Programme				
112	NEP Transition Reserve		-112	-112	0
	IT Productivity Reserve	58		58	58
100	Estates Transformation Reserve			0	100
	Training Facility Reserve	695		695	695
1,000	Transformation Reserve		-1,000	-1,000	0
660	SPR Project (staffing only)		-122	-122	538
200	Budget Smoothing Reserve			0	200
37	CPT Engagement (temp staffing)		-37	-37	0
200	Cyber Security Reserve		-200	-200	0
	Tactical Command Centre Reserve	70		70	70
	Melksham Custody Refurb Reserve	353		353	353
267	Restructuring Reserve (Transformation)	234		234	501
	Investment Reserves				
81	Regional Projects Reserve	287	-32	255	336
140	Equipment Reserve	74	-140	-66	74
59	Uniform Reserve	41		41	100
130	Commissioning	86	-130	-44	86
18	IOM Reserve	11	-7	4	22
	Investigation Standards Reserve	200		200	200
	ERP Employee Lifecycle Reserve	390		390	390
	ERP Payroll Health Check Reserve	40		40	40
300	Sustainability Reserve			0	300
113	Surge Funding Reserve		-113	-113	0
209	CIU ISO Project		-21	-21	188
	Partnership Reserves				
37	MAPPA Reserve			0	37
212	LRF Reserve	123		123	335
	Capital Earmarked Reserve				
3,817	Capital Development Reserve	2,340		2,340	6,157
12,280	Total Earmarked Reserves	5,760	-2,194	3,566	15,846
3,538	General Fund Reserve	113		113	3,651
15,818	Total General Fund Balance	5,873	-2,194	3,679	19,497

- **CC Operational Reserve** – In line with the financial code of practice CC should have a contingency available for operational activities without the need for additional approvals. Set at 1.0% of the CC Budget Requirement
- **Insurance Reserves** – Provides cover for a one-off increase in claims in the knowledge that significant excess levels exist with current insurances.
- **Pension Ill Health Reserve** – This reserve has been established to cover any additional pension expenditure that might arise from ill health retirements.
- **POCA Incentivisation Reserve** – This reserve was set up to smooth out the variances in income received from incentivisation over future years.
- **Major Incident Reserve** – The Home Office will fund costs in excess of 1% of the budget leaving the first 1% requiring local funding. 1 incident is currently being managed which are likely to need local funding
- **Council Tax Support Reserve** – Finances set aside to cover the risk of shortfalls in Council Tax income in 2023/24 as we start to plan for normal growth returns.
- **Estates Transformation Reserve** – This funding is available for future small estates projects and planning.
- **Capital Development Reserve** – This is an earmarked revenue reserve for use in future capital developments.
- **SPR Project Reserve** – Issues exist with the retention and disposal of evidence; this fund will pay for a project to improve the management of assets and reduce the current holding
- **Security Review** – Funding set aside to improve the security of the estate post a full review.
- **Detectives Resilience Plan** – Due to low numbers of Detectives, the Force are intending to use a 3rd party provider to directly recruit officers, this reserve partly funds this cost.
- **SW Forensics Plan Reserve** – Funds held to cover additional costs attributable to the shared forensics facilities during 2024/25.
- **ESN Revenue Reserve** – Funding to cover the continuing ESN Server project during 2024/25
- **Initial Robotics Benefit Cover Reserve** – Funding to cover any shortfall in the savings expected in 2024/25 due to it being the initial year of the project.
- **Regional Projects Reserve** - This reserve has been established to fund Wiltshire's contributions to a number of one off costs relating to regional/bi-lateral partnerships.
- **Commissioning Reserve** – Funds have been set aside to undertake work planned during 2023/24 that has not occurred.
- **Investigation Standards Reserve** – With an increased focus on investigations, this reserve will fund resources who will ensure standards improve via mentoring staff and checking standards.
- **ERP Employee Lifecycle Reserve** – The ERP system mirrors the lifecycle of an employee resulting in improvements in efficiency and effectiveness.
- **Sustainability Reserve** – Funds set aside to fund costs for the organisation to respond to the climate change crisis and move towards the Government's net zero target.
- **CIU ISO Project Reserve** – Funding to support the organisation in meeting ISO requirements surrounding Collision Investigations.
- **Local Resilience Forum (LRF) Reserve** - This receives funds from the partners in the Local Resilience Forum and is spent in line with Board decisions.
- **Other Reserves** – Minor reserves also exist that relate to various funding initiatives. Where income has not been spent in year the balances have been transferred to specific reserves to ensure funding is available for when the expenditure is actually incurred.
- **The General Fund Reserve** - Funding set aside to cover the major risks involved with running a £150m Policing business. Currently set at 2.5% of the Budget Requirement.

23 Unusable Reserves

2022/23 £000		2023/24 £000
19,670	Capital Adjustment Account	19,635
22,458	Revaluation reserve	21,324
-976,449	Pension Reserve	-971,717
416	Collection Fund Adjustment Account	189
-2,487	Accumulated Absences Account	-3,379
-936,392	Total Unusable Reserves	-933,949

Capital Adjustment Account

The Capital Adjustment Account is credited with all sources of capital financing for the year other than loans. It is debited for all items relating to capital expenditure charged to the Comprehensive Income and Expenditure Statement.

2022/23 £000		2023/24 £000
20,698	CAA Balance at 01 April	19,670
	<i>Reversal of Capital items charged to Income & Expenditure:</i>	
-381	Revaluations	-3,547
-1,231	Disposals	-1,236
	Deminimis	
-5,563	Depreciation and Amortisation See also Note 10, 13	-5,608
-7,175		-10,391
1,582	Adjustments to Revaluation Reserve	1,488
-5,593	Net written out amount of asset costs consumed in year	-8,903
	<i>Capital financing applied in the year:</i>	
1,029	Capital financing from Capital Receipts Reserve	533
	Capital financing grants charged to Income & Expenditure	-353
	Capital financing from Capital Grants Unapplied Account	518
2,658	Capital financing charged to the General Fund	7,281
878	Finance Lease Liability Redemption and Repayment of borrowing	890
4,565		-35
19,670	Balance at 31 March	19,635

Revaluation Reserve

The accounting entries on the Revaluation Reserve represent adjustments for the gains on revaluation of assets.

2022/23 £000		2023/24 £000
19,567	Balance at 1 April	22,457
4,473	Revaluation Gain/(Loss) See also Note 10	355
-319	Balance relating to disposals to CAA	-227
-1,262	Depreciate Revaluation Gains to CAA	-1,261
22,457	Balance at 31 March	21,324

Pension Reserve

The balance on this reserve represents the Police and Crime Commissioner's Group commitment for future payment of retirement benefits. The total deficit of £0.972 billion for 2023/24 has a substantial impact on the net worth of the Group shown on the balance sheet. However, the financial position of the Group remains healthy because the deficit on the local government scheme will be funded by increased contributions over the remaining working life of employees, as assessed by the scheme actuary, and funding to cover police pensions is only required when the pensions payments are actually made.

2022/23 £000		2023/24 £000
-1,484,087	Balance as at 1 April	-976,449
552,235	Re-measurements of the net defined benefit liability/(asset)	26,640
-86,536	Reversal of items relating to retirement benefits debited or credited to the surplus or deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	-65,505
41,939	Employer's pensions contributions and direct payments to pensioners payable in year	43,597
-976,449	Balance as at 31 March	-971,717

Collection Fund Adjustment Account

The surplus or deficit on the Council Tax Collection Fund must be attributed to individual authorities in each financial period and debtor/creditor balances for council tax payers are split between the billing authority and the major precepting authorities. Funding from Precepts is adjusted in the accounts to show the Police and Crime Commissioner's share of the Net surplus/deficit on the collection fund at the end of the year. For 2023/24, the Police and Crime Commissioner's cumulative share includes:

2022/23 £000		2023/24 £000	Movement £000
5,492	Debtors (Council Tax Arrears)	5,861	370
-2,790	Bad Debt Provision	-3,028	-239
-2,286	Creditors (Prepaid Council Tax etc)	-2,645	-359
416	Collection Fund Surplus/(Deficit)	189	-228

The £0.188m is the Police and Crime Commissioner's share of the Collection Fund surplus during 2023/24 and is included in the Balance Sheet for the year. The increase in Precepts in the Comprehensive Income and Expenditure of the £0.228m movement is reversed out in the Movement in Reserves Statement and present no net effect on the finances for the year.

Accumulated Absences Account

The Police and Crime Commissioner's Group is required to account for employee benefits in the period that they are earned by employees.

The result is that the Group has a £3,379 million accrual for employee leave entitlements carried over at 31 March 2024. For 2023/24 there is a £0.892 million increase in the net cost of services where the accrual has increased from £2.487 million in 2022/23, this is reversed out in the Movement in Reserves Statement so as to avoid any impact on Council Tax.

2022/23 £'000		2023/24 £'000
-2,614	Balance as at 1 April	-2,487
127	Amount by which remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	-892
-2,487	Balance as at 31 March	-3,379

24 Joint Arrangements

The Police and Crime Commissioner's Group is involved in a number of operational collaborations with regional police forces and works closely with other Local Government bodies in delivering its services to the local communities. These joint operations are key to providing efficient sustainable policing services, particularly in times where the policing service is experiencing unprecedented cuts in its funding. Shared resources can also result in opportunities to modernise and embrace innovation and technology to maintain and improve the services available to the community even with reduced funding availability.

The Group recognises in its Statement of Accounts its share of the assets, liabilities and expenditure relating to its involvement in the joint operations. The Group's contributions to the Joint Operations are disclosed below.

2022/23 £000 Expenditure	2022/23 £000 Income	Joint Operation	2023/24 £000 Expenditure	2023/24 £000 Income
929		Black Rock	1,042	
1,682		Brunel MCIT	1,756	
1,651	100	SWROCU	1,997	
3,197		Forensics	3,584	
792		MASH	1,062	

Black Rock

Black Rock is a firearms training facility located in Avon & Somerset which is run in partnership with Avon and Somerset police and Gloucestershire police. Each organisation has a staff commitment to provide trainers for the facility.

The overall training cost of the facility for the year was £4,131m; this is split on a percentage basis. The original percentage split for revenue expenditure was originally in line with the asset split below but on review during 2021/22 this was updated to reflect the fair usage of the facility with Wiltshire now contributing 22%, Avon and Somerset 56% and Gloucester 22%.

There is a PFI building involved in the facility; this PFI contract is owned by Avon & Somerset police but at the end of the contract the asset is to be split between the partner forces according to an agreed percentage basis (Wiltshire 25%, Avon and Somerset 42% and Gloucester 33%). Due to this arrangement the PCC for Wiltshire accounts for his share as an asset on his Balance Sheet. The current value of the PFI asset as at 31 March 2024 was £23.408m with Wiltshire's share included in the Balance Sheet as £5.967m (2022/23: £5.7m).

Brunel MCIT

This collaboration between Avon & Somerset Police, Gloucester Police and Wiltshire Police forms a shared Major Crime Investigations team (MCIT) for the three areas.

The overall cost of the facility for the year was £9,243m; this is split on a percentage basis, with Wiltshire contributing 19%, Gloucester 17% and Avon and Somerset 64%.

SWROCU

SWROCU is a collaboration of the police forces in the Southwest region working together to disrupt, destroy and dismantle serious and organised crime.

The collaboration is led by Avon & Somerset police and costs are split on a percentage basis as follows: Avon and Somerset 31%, Gloucester 12%, Devon and Cornwall 32%, Dorset 13% and Wiltshire 12%. The overall cost of the collaboration for the year was £16,535m.

Avon and Somerset police have a building that is used for the collaboration; this asset is currently owned and accounted for by Avon and Somerset police. Devon & Cornwall police also have a building that is used for the collaboration which is owned and accounted for by Devon & Cornwall police.

SWROCU also holds a reserve which any surplus/deficit year on year is added to/taken from. The reserve is also used to assist future year's budget which in turn potentially reduces the contributions required by each Force. The reserve currently stands at £1,297m.

Forensics

SW Regional Forensics is a collaboration between Wiltshire, Avon and Somerset, Dorset and Devon and Cornwall police. The collaboration operates from 2 hubs: north (Portishead) and south (Exeter) and also from each of the four police forces.

Costs are apportioned on one overall basis: Avon and Somerset 35%, Devon and Cornwall 36%, Dorset 15% and Wiltshire 14%.

The cost of the collaboration for 2023/24 was £26,105m. Wiltshire's total cost was £3.584m for the year.

MASH

The Wiltshire Multi Agency Safeguarding Hub (MASH) is a partnership between Wiltshire Police, Wiltshire Council and Swindon Council based in County Hall Trowbridge and Watt Tyler West building in Swindon. The Cost of MASH in 23/24 was £1,062m for Wiltshire Police.

Other Collaborations:

The PCC for Wiltshire is involved in numerous smaller collaborations and partnerships including the Counter Terrorism Specialist Firearms Officers (CTSFO's), Serious Sexual Assault Referral Centre (SSARC), Local Resilience Forum (LRF) and the Youth Offending Team (YOT).

25 Termination Benefits

The numbers of exit packages with total cost per band are set out in the table below. The total cost of exit packages includes early pension payments.

Exit package cost band	No. of compulsory redundancies		No. of Other Departures		Total cost of exit packages in each band £'000	
	2022/23	2023/24	2022/23	2023/24	2022/23	2023/24
£0-£20,000			1	1	13	7
£20,001-£40,000						
£40,001-£60,000						
£60,001-£80,000						
£80,001-£100,000						
£100,001-£120,000						

26 Remuneration of Staff

The code of practice requires a disclosure of the number of employees whose annual remuneration, excluding pension payments, exceeds £50,000. Remuneration for these purposes includes all sums paid to or received by an employee, expense allowances and the money value of any other benefits received other than cash. The number of employees within £5,000 bands is as follows:

Payment Band £	Number of PCC Group Employees 2022/23	Number of PCC Group Employees 2023/24	Number of PCC Employees 2022/23	Number of PCC Employees 2023/24
50,000 - 54,999	160	219	2	9
55,000 – 59,999	150	130		3
60,000 – 64,999	45	107	4	10
65,000 – 69,999	14	28	1	1
70,000 – 74,999	7	17	2	3
75,000 – 79,999	6	10		1
80,000 – 84,999	3	2	1	
85,000 – 89,999	5	7		2
90,000 – 94,999	2	4		1
95,000 – 99,999		4		
100,000 – 104,999		1		
105,000 – 109,999				
110,000 – 114,999	2		1	
115,000 – 119,999				
120,000 – 124,999	1			
125,000 – 129,999	1	2		2
130,000 – 134,999		1		
135,000 – 139,999	1	1		
140,000 – 144,999				
145,000 – 149,999				
150,000 – 154,999				
155,000 – 159,999				
160,000 – 164,999				
165,000 – 169,999		1		
170,000 – 174,999				
175,000 – 179,999				
180,000 – 184,999	1			
Total	363	534	11	32

The above disclosure contains details for all staff and all officers whose remunerations, excluding pensions, exceeds £50,000. This disclosure is required on a legal basis rather than using the concept ‘substance over form’ as applied to the other Statement of Accounts disclosures.

The overall number of officers in the table has increased this year. This increase relates to operational requirements for overtime and to the payraises received in September that have pushed several grades above the £50,000 threshold.

For 2023/24, a total of £2.227m was recharged to external establishments for officers and staff on secondment (2022/23: £1.375m). As at 31st March 2024 there were 30 employees working in external areas on secondment (2022/23: 19 employees).

26 of the employees included in the bandings over £50,000 were seconded out to other Forces or Government organisations as at 31 March 2024 (2022/23: 14 employees).

Senior Officer Remunerations

The code of practice requires disclosure of individual remunerations for Senior Officers and Relevant Police Officers, the following tables contain the details for 2023/24 and comparative information from 2022/23. Senior Officers on payroll are included in the above banding as well as the following individual disclosures. Where employees have a vehicle allowance this can be paid in the form of a lease car or within their salary. Those that have opted for the salary option have this payment included in the salary column of the remunerations.

Where further information is required to understand the entries these have been included below the summary table.

Senior Officer Remunerations 2023/24	NOTE	Name	Salary (including fees & Allowances)	Bonuses	Expenses	Compensati on for loss of office	Benefits in Kind	Total Remuneration excluding pension contributions 2023/24	Pension Contributions	Total Remuneration including pension contributions 2023/24
Police & Crime Commissioner		P Wilkinson	73,300					73,300		73,300
Deputy PCC	(i)	R Holland	2,090					2,090	312	2,403
OPCC Chief Executive		N Darwish	117,066				10,012	127,078	19,199	146,277
Chief Constable		C Roper	158,014	19			9,848	167,881	48,984	216,865
Deputy Chief Constable	(ii)	P Mills	130,917	22			8,826	139,764	40,510	180,274
Deputy Chief Constable	(iii)	C Dibdin	99,014				8,307	103,076		128,871
Interim Chief of Corporate Services	(iv)	J Derryman	75,090				3,024	78,114		78,114
Assistant Chief Constable		D Smith	126,307				8,307	134,613	39,081	173,694
T/Assistant Chief Constable	(v)	D Minty	100,312				2,764	103,076	30,508	133,583
T/Assistant Chief Constable	(vi)	M Cooper	92,857				6,628	99,485		99,485
T/Assistant Chief Constable	(vii)	P Staynings	97,020	77			2,489	99,586	29,285	128,871
Assistant Chief Officer - Chief Finance Officer	(viii)	C Barker	120,003				4,766	124,769	19,641	144,411
Head of Wilts Pol Strategic Comms & Engagement	(ix)	C Mills	71,885				1,239	73,124	11,789	84,913
Director of Operations		R Llewellyn	85,280					85,280	13,986	99,265
Assistant Chief Finance Officer	(x)	A Streets	25,056					25,056		25,056
Director of People	(xi)	S Lane	178,698					178,698		178,698

- i. R Holland was the Deputy Police & Crime Commissioner until 5th May 2023
- ii. P Mills was the Deputy Chief Constable to 11th December 2023
- iii. C Dibdin held several senior positions during the year as follows:
Temporary Assistant Chief Constable until 19th April 2023
Temporary Assistant Chief Officer from 24th April 2023 to 10th December 2023, and
Deputy Chief Constable from 11th December 2023
- iv. J Derryman was the Interim Chief of Corporate Services from 11th December 2023
- v. D Minty was the Temporary Assistant Chief Constable until 2nd July 2023
- vi. M Cooper was the Temporary Assistant Chief Constable from 10th July 2023
- vii. P Staynings was the Temporary Assistant Chief Constable from 12th February 2024
- viii. During 2023/24 Clive Barker was in the role of Chief Finance Officer for both the Chief Constable and the Police and Crime Commissioner. For the purposes of remunerations classifications, he is included within the CC employee disclosures.
- ix. C Mills' position of Head of Wiltshire Police Strategic Communications & Engagement was re-allocated to the Chief Constable from the Police & Crime Commissioner as of the 1st January 2024
- x. A Streets replaced C Barker as Chief Finance Officer for both the Chief Constable and the Police Crime Commissioner post year end. During the end of the year Alan Streets was deemed to be in a position to direct or control the major activities of the authority and so is included in the Senior Officers note. A Streets is employed via an agency agreement. The amount included as remuneration is the total amount paid (net of VAT) to the agent for the provision of their services. Due to not being included in the payroll he is not included in the Remuneration of Staff note.
- xi. S Lane was employed as HR Director via an agency agreement. As a member of the senior management team she is included in the Senior Officer note. The amount included as remuneration is the total amount paid (net of VAT) to the agent for the provision of their services. Due to not being included in the payroll she is not included in the Remuneration of Staff note.

Senior Officer Remunerations 2022/23	Name	Salary (including fees & Allowances)	Bonuses	Expenses	Compensation for loss of office	Benefits in Kind	Total Remuneration excluding pension contributions 2022/23	Pension Contributions	Total Remuneration including pension contributions 2022/23
Police and Crime Commissioner	P. Wilkinson	73,142					73,142		73,142
Deputy PCC	R. Holland	19,132					19,132	3,138	22,270
Chief Executive of the OPCC	N. Darwish	105,145				7,053	112,197	17,244	129,441
Chief Constable (from 27/02/23)	C. Roper	16,718				1,011	17,729	5,183	22,911
Chief Constable (to 26/02/23)	K. Pritchard	170,960				11,832	182,792	51,464	234,256
Deputy Chief Constable	P. Mills	125,331		149		9,660	135,140	38,675	173,815
Assistant Chief Constable (from 19/09/22)	C. Dibdin	64,904				3,265	68,170		68,170
Assistant Chief Constable	D. Smith	120,924		110		7,289	128,323	37,302	165,625
Assistant Chief Constable (to 01/07/22)	M Cooper	33,058				2,052	35,560		35,560
T/Assistant Chief Constable (from 02/02/22)	D. Minty	105,913				6,738	112,650	32,474	145,124
Assistant Chief Officer / Chief Finance Officer	C. Barker	114,887				6,215	121,102	18,747	139,849
Head of People & Change (to 31/12/22)	C. McMullin	66,240				929	67,170	10,357	77,526
Head of Communications	C. Mills	68,775				1,239	70,014	11,279	81,293

27 Related Parties

In accordance with the Code of Practice and IAS 24 any material transactions with related parties must be disclosed in the Police and Crime Commissioner's Group accounts. For 2023/24, no material transactions were declared by key management personnel other than the following:

The Police and Crime Commissioner is a Director for the Wiltshire and Swindon Community Foundation. The Community Foundation advises on and administers the distribution of charitable funds for the PCC including Police Property Act funds. A suspense account is operated for the Police Property Act; details can be found in the Creditors note.

The Police and Crime Commissioner has a number of partnership projects involving joint boards or committees; in particular there are arrangements in place with regional Police Forces, Wiltshire Council and Swindon Borough Council. Details of the partnerships are disclosed under the Joint Arrangements note.

Central Government has significant influence over the general operations of the Group. Grants received from Central Government are disclosed in the Comprehensive Income and Expenditure Statement and in note 8 to the accounts.

During the year £214,438 was paid to Sue Lane HR Consultancy Limited as staffing fees. Sue Lane who held the senior position as Director of People in the PCC Group had significant control over Sue Lane HR Consultancy Limited. All transactions were carried out on an arms length basis and no balances were outstanding at year end.

C. Roper is a Ex-officio Trustee of The Wiltshire Bobby Van Trust. During the year the PCC provided general corporate service support to the Trust and made donations totalling £25,861. The cost of clothing provided to them was £468. An amount payable to The Bobby Van Trust of £3,825 was outstanding at year end.

28 External Audit Fees

Fees in respect of external Audit services (Local Audit & Accountability Act 2014) and other fees payable in respect of services provided by the Auditors were as follows:

	2022/23 £000's	2023/24 £000
PCC External Audit Fee	29	92
Chief Constable External Audit Fee	15	48
Total Audit Fees (excluding VAT)	44	140

Additional fees are expected to be billed for the PCC and the Chief Constable in relation to the 2022/23 and 2023/24 statutory audits. These are yet to be determined.

As of the publication date of these accounts, the audit for the year ending 2022/23 was not yet completed. The draft accounts for the year 2022/23 have been published and remain available to view from the PCC website.

29 Pensions

Pensions Accounting

The Financial Code of Practice states that 'The Chief Constable is responsible for ensuring the administration of the pension schemes and the appropriate maintenance and provision of the relevant accounts.' The Chief Constable is also responsible for all police officers and the majority of staff under the arrangements with the Police and Crime Commissioner for Wiltshire. Any transactions relating specifically to the Office of the Police and Crime Commissioner are immaterial.

Although the Police and Crime Commissioner is responsible for all assets and liabilities, in order to comply with accounting and audit requirements, the pension liabilities are required to be disclosed in the Chief Constable's Balance Sheet. To recognise the fact that the Police and Crime Commissioner has ultimate responsibility for these long term liabilities there is a long term pension creditor in his Balance Sheet of equivalent value to the pension liability.

The information that follows is for the pension accounts of the Group.

Pension Schemes

Although pension benefits are not actually payable until employees retire, the Group has a commitment to disclose the payments at the time that employees earn their future entitlement.

The Police and Crime Commissioner's Group participates in three police officer schemes and one police staff scheme:

Police officers: Police Pension Scheme (PPS), New Police Pension Scheme (NPPS) and Police Pension Scheme 2015 (2015 Scheme). These are unfunded schemes, meaning that there are no investment assets held, and actual pensions payments are met from revenue as they are eventually due.

Changes introduced to pensions have resulted in three schemes with slight variations between them. Under recent regulations all current active members were moved into the 2015 Scheme from 1st April 2015 unless they qualified for protections that allowed them to remain in their current schemes. Officer pension schemes were contracted out of the State Second Pension but this ceased on the 5th April 2016.

The scheme changes, in particular the transitional provisions are subject to claims of unlawful discrimination, this is explained further in the 'Contingent Liabilities' note.

The schemes are administered in accordance with the Police Pensions Regulations 1987, the New Police Pensions Scheme Regulations 2006 and the Police Pension Regulations 2015.

Police staff: The Local Government Pension Scheme (LGPS). This is administered by Wiltshire Council and is a funded scheme, where the Group and employees pay contributions into a fund intended to balance the pensions liabilities with investment assets. The scheme is administered in accordance with the Local Government Pension Scheme Regulations.

Estimation of the net liability to pay pensions is reliant on a number of complex judgements relating to the discount rate used, the rate of increase in salary, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the organisation with expert advice about the assumptions to be applied.

Pensions Transactions

The cost of retirement benefits is recognised in the Net Cost of Services when it is earned by employees, rather than when the benefits are actually paid out as pensions. The cost of retirement benefits earned is reversed out in the Movement in Reserves as the charge against council tax is based only on actual payments due in the year. The following transactions were made in the Comprehensive Income and Expenditure Statement and the Movement in Reserves Statement during the year:

	Local Government Pension Scheme £000		Police Pension Scheme £000	
	2022/23	2023/24	2022/23	2023/24
Comprehensive Income & Expenditure (CIES)				
Net Cost of Services				
Current Service Costs	17,153	8,036	28,700	11,300
Past Service Costs (Non Distributed Costs)			500	400
Gains and Losses on any Settlements or Curtailments				
<i>Net Operating Expenditure</i>				
Net Interest on plan assets & defined benefit obligation	2,183	-231	38,000	46,000
Net Charge to the Surplus/Deficit	19,336	7,805	67,200	57,700
Other Comprehensive Income & Expenditure				
Return on plan assets (excluding the amount included in the net interest expense)	18,403	-7,538		
Actuarial gains and losses arising on changes in demographic assumptions	-1,554	-1,185	-15,900	-5,000
Actuarial gains and losses arising on changes in financial assumptions	-126,659	-14,240	-489,700	-51,500
Expected 2023 Pension Increase Order			46,300	25,800
Reduction of surplus due to asset ceiling		20,659		
Re-measurement of Other Experience	16,875	6,364		
Total Other Comprehensive Income & Expenditure (Pension Re-measurement of the net defined benefit liability/asset)	-92,935	4,060	-459,300	30,700
Total Charge to the CIES	-73,599	11,865	-392,100	27,000
	Local Government Pension Scheme £000		Police Pension Scheme £000	
	2022/23	2023/24	2022/23	2023/24
Net Charge to the CIES Surplus/Deficit	19,336	7,805	67,200	57,700
Movement in Reserves Statement				
<i>Adjustments between Accounting & Funding Basis:</i>				
Reversal of net charges made for retirement benefits in accordance with the code	-19,336	-7,805	-67,200	-57,700
Actual amount charged against the General Fund Balance for pensions in the year:				
Employer's contributions payable to scheme and retirement benefits payable to pensioners	5,795	6,488	36,144	37,109
Actual Costs	5,795	6,488	36,144	37,109

Current Service Cost reflects the increase in liabilities as a result of years of service earned this year.

Past Service Costs reflects the increase in liabilities as a result of a scheme amendment or curtailment whose effect relates to years of service earned in earlier years.

Net Interest on plan assets & defined benefit obligation is the change during the period in the net defined benefit liability (asset) that arises from the passage of time - this is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined benefit liability (asset) at the beginning of the period – taking into account any changes in the net defined benefit liability (asset) during the period as a result of contribution and benefit payments.

The re-measurement of 'other experience' reflects any experience not expressed in the other re-measurement items; movements in membership data that were different to those assumed in the prior year. This can include, for example:

- Actual level of salary increases being higher than expected over the previous accounting period. This will lead to a negative liability 'experience' item (i.e. higher past service liabilities);
- Actual pension increases being higher than anticipated (for deferred pensions and pensions in payment), again leading to a negative experience item;
- Any membership movements (i.e. new entrant levels, withdrawals, ill health retirements, injury retirements etc.) different to those assumed within the previous valuation will contribute positively or negatively to the asset and liability 'experience' items.

The actual payments made by the Police and Crime Commissioner's Group for employer's contributions 2023/24 are £6.488 million to Wiltshire Council for the Local Government Pension Scheme (2022/23: £5.795m) and £15.134 million to the Police Pension Scheme (2022/23: £13.253m). The main reason this differs from the £37.109 above is a further £21.975m contributions funded by Home Office grant (2022/23: £22.891m).

Pensions Assets and Liabilities Recognised in the Balance Sheet

The amount included in the Balance Sheet arising from the defined benefit obligation is as follows:

	£000 2022/23	£000 2023/24
<i>Local Government Pension Scheme</i>		
Present value of defined benefit obligation	-193,758	-198,874
Fair value of plan assets	199,135	219,533
Asset ceiling reduction on fund surplus at year end		-20,659
Net Liability – Local Government Pension Scheme	5,377	0
<i>Police Officer Pension Scheme</i>		
Present value of defined benefit obligation	-981,826	-971,717
Fair value of plan assets		
Net Liability – Police Officer Pension Scheme	-981,826	-971,717
Total Net Liability arising from defined benefit obligation	-976,449	-971,717

The liabilities show the Group's commitment for future payment of retirement benefits. The total deficit of £972m for 2023/24 (2022/23: £976m) has a substantial impact on the net worth of the authority shown on the balance sheet. However, the financial position of the Group remains healthy due to the following:

- The deficit on the local government scheme will be funded by increased contributions over the remaining working life of employees, as assessed by the scheme actuary.
- Funding to cover police pensions is only required when the pensions payments are actually made.

Although the Police and Crime Commissioner is responsible for all assets and liabilities, in order to comply with accounting and audit requirements, the pension liabilities are required to be disclosed in the Chief Constable's Balance Sheet. To recognise the fact that the Police and Crime Commissioner has ultimate responsibility for these long term liabilities there is a long term pension creditor in his Balance Sheet of equivalent value to the pension liability.

Reconciliation of the Movements in the Fair Value of Scheme Assets and Liabilities

The underlying assets and liabilities for retirement benefits attributable to the Police and Crime Commissioner's Group at 31st March 2024 are as follows:

	<u>Police staff</u>			<u>Police officers</u>	
	£000	£000		£000	£000
Reconciliation of Present Value of Scheme Liabilities					
	2022/23	2023/24		2022/23	2023/24
Opening Entry	-282,325	-193,758		-1,410,070	-981,826
Current Service Costs	-17,153	-8,036		-28,700	-11,300
Interest cost on defined benefit obligation	-7,955	-9,306		-38,000	-46,000
Members Contributions	-2,118	-2,562		-5,400	-6,200
Re-measurement gain/(loss):					
• Actuarial gains/losses arising from changes in demographic assumptions	1,554	1,185		15,900	5,000
• Actuarial gains/losses arising from changes in financial assumptions	126,659	14,240		489,700	51,500
• Expected Pension Increase Order				-46,300	-25,800
• Other	-16,875	-27,023			
Past Service Costs				-500	-400
Transfers in/out	20			-300	0
Settlements/Curtailments					
Benefits Paid	4,475	5,727		41,844	43,309
Surplus/Deficit	-193,758	-219,533		-981,826	-971,717
Reconciliation of Fair Value of Scheme Assets					
Opening Entry	208,308	199,135			
Interest income on plan assets	5,772	9,537			
Re-measurement gain/(loss):					
• Return on plan assets (excluding the amount included in net interest expense)	-18,403	7,538			
• Other					
Transfers in/out	-20			300	0
Employer Contributions	5,795	6,488		36,144	37,109
Members Contributions	2,118	2,562		5,400	6,200
Benefits Paid	-4,475	-5,727		-41,844	-43,309
Surplus/Deficit	199,135	219,533		0	0

Additional Information about the Defined Benefit Obligation:

Local Government Pension Scheme	Liability Split	
	£000's	Percentage
Active Members	101,627	51.1%
Deferred Members	41,474	20.9%
Pensioner Members	55,773	28.0%
Total	198,874	100.0%

Police Officer Pension Scheme	Liability Split	
	£000's	Percentage
Active Members	312,000	33.2%
Deferred Members	51,100	5.4%
Pensioner Members	578,117	61.4%
Total	941,217	100.0%

Injury Pensions	Liability Split	
	£000's	Percentage
Contingent Injuries	15,600	51.1%
Injury Pension Liabilities	14,900	48.9%
Total	30,500	100.0%

Assumptions to Estimate Assets and Liabilities

For 2023/24, the Police Pension Scheme and the Local Government Scheme has been assessed on a projected basis, using the full actual valuations as at 31 March 2020 (Police) and 31 March 2019 (LGPS). Valuations were carried out by Hymans Robertson. The following assumptions were used to calculate the components of the pensions.

Pension Scheme Basis for Estimating				
	LGPS		All Police Schemes	
	2022/23	2023/24	2022/23	2023/24
Long term expected rate of return on assets in the scheme:				
Equity Investments	4.75%	4.75%		
Bonds	4.75%	4.75%		
Property	4.75%	4.75%		
Cash	4.75%	4.75%		
Mortality assumptions:				
Longevity for current pensioners:				
Men	21.2	21.1	26.7	26.5
Women	24.4	24.2	29.2	29.4
Longevity for future pensioners:				
Men	22.3	22.1	28.1	27.9
Women	26.0	25.7	30.6	30.7
CARE Scheme Revaluation rate			4.20%	4.00%
Rate of Increase in salaries	3.45%	3.25%	3.20%	3.10%
Rate of Increase in pensions	2.95%	2.75%	2.95%	2.75%
Rate for discounting scheme liabilities	4.75%	4.85%	4.75%	4.85%

Longevity is the average future life expectancy at age 65 for staff and at age 60 for officers.

The Police Officers Pension Scheme does not hold investment assets. The actual return on the LGP Scheme Assets for April – March 2024 was 8.5% (6.1% April – March 2023).

The Police and Crime Commissioner's Group accounts for Retirement Benefits in line with IAS 19 and IPSAS 25 and as a result, quoted securities held as assets in the Local Government Pension Scheme are valued at bid value rather than mid-market value.

The total value of assets as at 31 March 2024 is £219,533m (£199.135m March 2023).

Local Government Pension Scheme Assets Comprised:

	31 March 2023			31 March 2024		
	£000			£000		
	Quoted Prices in Active Markets	Prices not quoted in Active Markets	Total	Quoted Prices in Active Markets	Prices not quoted in Active Markets	Total
Cash and Cash Equivalents		898	898		990	990
Equity Securities:						
Consumer						
Manufacturing						
Energy and Utilities						
Financial Institutions						
Health and Care						
Information Technology						
Other						
<i>Sub-total</i>						
Debt Securities:						
Corporate Bonds (investment grade)						
Corporate Bonds (non-investment grade)						
UK Government						
Other						
<i>Sub-total</i>						
Real Estate:						
UK Property		13,880	13,880		15,302	15,302
Overseas Property		8,358	8,358		9,214	9,214
<i>Sub-total</i>		22,238	22,238		24,516	24,516
Investment Funds and Unit Trusts:						
Equities		79,798	79,798		97,972	97,972
Bonds		54,542	54,542		60,129	60,129
Hedge Funds						
Commodities						
Infrastructure		15,158	15,158		16,711	16,711
Other		26,501	26,501		29,216	29,216
<i>Sub-total</i>		175,999	175,999		194,028	194,028
Derivatives:						
Foreign Exchange						
Other						
Total Assets		199,135	199,135		219,533	219,533

Reporting of pensions surpluses

In line with IFRIC 14 the reporting of a pension net defined benefit asset position is to be measured at the lower of:

- The surplus in the defined plan, and

- The asset ceiling

The asset ceiling is defined as the present value of any economic benefits available in the form of refunds from the plan or reductions in future contributions to the plan. If the present value of the defined benefit obligation at the reporting date is less than the fair value of plan assets at that date, the plan has a surplus.

An entity shall recognise a plan surplus as a defined benefit plan asset only to the extent that it is able to recover the surplus either through reduced contributions in the future or through refunds from the plan.

As there is no unconditional right to a refund from the LGPS Fund there is deemed to be no economic benefit available as a refund or reduction in future contributions.

Based on the above methodology the LGPS Scheme net asset as at 31 March 2024 of £20.659m has been restricted to the lower amount of the net asset ceiling. This reduces the net asset of the LGPS scheme at year end to £0.

Sensitivity Analysis

The sensitivity of the principal assumptions used to measure the scheme liabilities are as follows:

Police Officer Pension Schemes - Change in assumptions at year ended 31 Mar 2024	Approx % increase to employer liability	Approx monetary amount (£000)
0.5% decrease in rate for discounting scheme liabilities	10%	92,490
1 year increase in member life expectancy	3%	29,120
0.5% increase in the rate of increase in salaries	<1%	4,470
0.5% increase in the rate of increase in pensions CPI	8%	76,700

Local Government Pension Scheme - Change in assumptions at year ended 31 Mar 2023	Approx % increase to employer liability	Approx monetary amount (£000)
0.1% decrease in rate for discounting scheme liabilities	2%	4,481
1 Year increase in member life expectancy	4%	7,947
0.1% increase in the rate of increase in salaries	0%	434
0.1% increase in the rate of increase in pensions CPI	2%	4,129

For the LGPS, the actuaries have reviewed the member life expectancy as a principle demographic assumption and estimate that a one year increase in life expectancy would approximately increase the employer liability by around 4%. They have stated that in practice the actual cost of a one year increase in life expectancy will depend on the structure of the revised assumption; whether changes to survival rates predominantly apply at younger or older ages.

Contributions Expected

The projected amount to be charged to Income and Expenditure for the year to 31 March 2025 is as follows:

Local Government Pension Scheme	Assets	Obligations	Net (Liability)/Asset	
	£000's	£000's	£000's	% of pay
Current Service Cost		7,057	-7,057	-18.1%
Past Service Cost inc curtailments				
Effect of Settlements				
Total Service Cost		7,057	-7,057	-18.1%
Interest Income on Plan Assets	10,727		10,727	27.5%
Interest cost on Defined Benefit Obligation		9,731	-9,731	-24.9%
Total Net Interest Cost	10,727	9,731	996	2.6%
Total Included in Surplus/Deficit CIES	10,727	16,788	-6,060	-15.5%

Police Officer Pension Scheme	Assets	Obligations	Net (Liability)/Asset	
	£000's	£000's	£000's	% of pay
Current Service Cost		9,700	-9,700	-20.2%
Past Service Cost inc curtailments				
Effect of Settlements				
Total Service Cost		9,700	-9,700	-20.2%
Interest Income on Plan Assets				
Interest cost on Defined Benefit Obligation		46,000	-46,000	-96.7%
Total Net Interest Cost		46,000	-46,000	-96.7%
Total Included in Surplus/Deficit CIES		56,100	56,100	-117.0%

Contributions expected to be paid to the schemes during the month of April 2024 are as follows:

Police pension scheme employer's contributions: £1.447m: (£17.360m projected for the year)
Police pension scheme member's contributions: £0.550m: (£6.506m projected for the year)

Local Government pension scheme employer's contributions: £0.598m: (£7.181m projected for the year)
Local Government pension scheme member's contributions: £0.191m: (£2.292m projected for the year)

The Police Pension Fund Account

(Police Officer's Pensions only). Under the Police Pension Fund Regulations 2006 it is not a requirement to meet the pension costs directly but to pay an employer's pension contribution of 35.3% of pay into a pension fund account.

If the officers and employers contributions are insufficient to meet the cost of pension payments, a top up grant is paid by the Home Office to help meet this obligation. Any surplus on the pension fund account is repaid to the Home Office and the account is balanced to Nil at year end.

Should the pension fund account not be balanced to Nil by pension top up grant then the Police and Crime Commissioner's Group is liable for any additional contribution required.

For 2023/24 the net amount payable on the pension fund account before top up grant was £21.975m. A total amount of £17.068m in pension grant was received, leaving a net amount of £4.906m due from the Home Office.

The balance of £4.906m is included within the Balance Sheet of the Group as a debtor.

Injury Awards

The Police and Crime Commissioner's Group incurs costs relating to Injury Awards for employees forced to leave work through injury. The total cost for 2023/24 was £727,709 (2022/23: £713,176), this was financed through revenue and reserve.

Wiltshire Police Pension Fund Account (Police Officer's Pensions only)

2022/23 £000	Fund Account (Note 29 provides further information)	2023/24 £000	2023/24 £000
12,337	Contributions Receivable		
204	Employer contributions 35.3%	14,254	
593	Other Bodies	237	
5,395	Early Retirements (Ill Health)	145	
18,528	Members	6,222	20,858
263	Transfers In from other schemes	0	0
	Benefits Payable		
-33,398	Pensions	-36,898	
-7,742	Commutations	-5,721	
-223	Lump Sum Death Benefits	-129	
-41,363			-42,748
	Payments to and on account of leavers		
-62	Refunds of contributions	-29	
-257	Scheme Pays	-56	
-319	Transfers out to other schemes		-85
-22,891	Net amount payable for the year		-21,975
22,891	Transfer from Police Fund to meet Pension Fund deficit		21,975
0	Net amount receivable for year		0

Net Assets Statement

The accounting treatment of the top-up grant results in a zero net amount receivable from Central Government with no amounts owing to pensioners at 31 March 2024, therefore there is no requirement for a Net Assets Statement.

The Pension Fund Account statement does not take account of liabilities to pay pensions and other benefits after the period end. Details of the Group's long-term pension obligations can be found in Note 29.

Glossary

Accounting Period	The period of time covered by the accounts, for Wiltshire PCC this is 1 st April to 31 st March.
Accounting Policies	The principles, rules and practices that guide how events and transactions are recognised, measured and presented in the financial statements.
Actuarial Valuation (Pensions)	An independent report on the financial status of the Pension Fund, which reports the current estimated cost of fulfilling the PCC's future pensions liabilities
Amortisation	The measurement of the use of an intangible asset over its economic life.
CC	Chief Constable for Wiltshire
Capital Expenditure	Expenditure on the acquisition or construction of significant assets such as land and buildings which have a long term value to the PCC.
Capital Grants	Grant income received by the PCC in support of the planned Capital Expenditure.
Capital Receipts	Income from the sale of capital assets.
Carrying Amount	The value for which an asset or liability is represented in the Balance Sheet.
CIPFA	Chartered Institute of Public Finance and Accountancy. A public body that provides guidance for accounting in the public sector.
Collection Fund	The fund maintained by councils for the collection and distribution of local Council Tax receipts. Police precepts are met from these funds.
Contingency	A sum of money set aside to meet unexpected costs.
Contingent Liability	A possible obligation arising from past events where it is not probable that a transfer of economic benefits will be required or the amount of the obligation cannot be measured reliably.
COPLAA	CIPFA's Code of Practice on Local Authority Accounting in the UK.
Corporate and Democratic Core	Central activities which the police force engages in specifically because it is an elected authority. There is no basis for apportioning these costs over the individual services.
Creditors	Amounts owed by the PCC for goods or services received but where payment has not yet been made.
Current Assets	Assets that can be readily converted into cash within a short timescale (12 months)
Current Liabilities	Amounts owed by the PCC which are due to be settled in a short timescale (12 months).
Debtors	Amounts due to be paid to the PCC but not yet paid.
Depreciation	The measurement of the use of a tangible asset over its economic life.
Fair Value	The price that would be received to sell an asset, or paid to transfer a liability, in an orderly transaction between market participants at the measured date.
FRC	Financial Reporting Council
GAAP	Generally Accepted Accounting Practices.
GAD	The Government Actuaries Department (GAD) provides actuarial analysis and advice to the public sector.
IAS	International Accounting Standards.
IFRS	International Financial Reporting Standards.
Inventory	The amount of unused or unconsumed stock held for future use.
IPSAS	International Public Sector Accounting Standards.
Impairment	A reduction in the value of an asset due to physical damage or a significant reduction in the market value.
LAAP	Local Authority Accounting Panel that provides guidance on specific issues and accounting developments.
Market Value	The estimated amount for which an asset or liability should exchange on the valuation date between a willing buyer and a willing seller in an arm's-length transaction, after proper marketing and where the parties had each acted knowledgeably, prudently and without compulsion.

MRP (VRP)	Minimum Revenue Provision/Voluntary Revenue Provision. An amount set aside each year to finance repayment of debt, In the case of Wiltshire PCC, this refers to the payment of the Finance Cost relating to the Swindon PFI over the course of the contract.
NPCC	National Police Chief's Council (replaces ACPO Association of Chief Police Officers)
Non Current Assets	Assets that provide benefits to the PCC for a period of more than one year.
Non Distributed Costs (NDC)	Central overheads which cannot be apportioned over services.
OPCC	Office of the Police and Crime Commissioner.
PCC	Police and Crime Commissioner
PCC Group	This refers to the Police and Crime Commissioner and the Chief Constable as a group.
PFI	A private finance initiative (PFI) is a public sector infrastructure project funded with private sector capital.
Precept	A levy collected by the Councils from council taxpayers on behalf of the PCC.
Provisions	Amounts set aside to meet liabilities or losses which are likely to be incurred, but where the actual sum and timing are uncertain.
RCCO	Revenue Contribution to Capital Outturn
Reserves	Funds set aside by the PCC to meet the cost of future expenditure.
Running Costs	General expenditure incurred in the use of premises, transport and equipment such as costs of electricity.
Specific Grant	Grant funding provided to the PCC for use on specific projects.
SSAP	Statements of Standard Accounting Practices.
Third Party Payments	Payments made by the PCC for specialist or support services provided by outside contractors and other bodies.